

**ROSELLI, CLARK & ASSOCIATES**  
Certified Public Accountants

**TOWN OF OXFORD, MASSACHUSETTS**

Basic Financial Statements  
and  
Additional Information

Year Ended June 30, 2022



# TOWN OF OXFORD, MASSACHUSETTS

## TABLE OF CONTENTS YEAR ENDED JUNE 30, 2022

---

	Page(s)
INDEPENDENT AUDITORS' REPORT	1 – 3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4 – 11
BASIC FINANCIAL STATEMENTS:	
Government-Wide Financial Statements:	
Statement of Net Position	12 – 13
Statement of Activities	14
Governmental Funds Financial Statements:	
Balance Sheet	15
Reconciliation of the Balance Sheet Total Fund Balances to the Statement of Net Position	16
Statement of Revenues, Expenditures and Changes in Fund Balances	17
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
Proprietary Funds Financial Statements:	
Statement of Net Position	19 – 20
Statement of Revenues, Expenses and Changes in Net Position	21
Statement of Cash Flows	22 – 23
Fiduciary Funds Financial Statements:	
Statement of Fiduciary Net Position	24
Statement of Changes in Fiduciary Net Position	25
Notes to the Financial Statements	26 – 55
REQUIRED SUPPLEMENTARY INFORMATION – UNAUDITED:	
Schedule of the Town's Proportionate Share of the Net Pension Liability	56
Schedule of the Town's Contributions to the Pension Plan	56
Schedule of the Commonwealth's Proportionate Share of the MTRS Pension Plan	57
Schedule of Changes in Net OPEB Liability and Related Ratios	58
Schedule of Contributions to the OPEB Plan	59
Schedule of Investment Returns – OPEB Plan	59
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	60
Notes to Required Supplementary Information	61



## **INDEPENDENT AUDITORS' REPORT**

Honorable Board of Selectmen  
Town of Oxford, Massachusetts

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Oxford, Massachusetts, (the "Town") as of and for the year ended June 30, 2022 the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town as of June 30, 2022 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis of Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements taken as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the schedules listed under the required supplementary information section in the accompanying table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers these to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Other Reporting Required By *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated December 1, 2022 on our consideration of the Town's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.



Roselli, Clark & Associates  
Certified Public Accountants  
Woburn, Massachusetts  
December 1, 2022

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As the management of the Town of Oxford, Massachusetts (the "Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with their review of the basic financial statements, notes to the basic financial statements and required supplementary information.

### **Financial Highlights**

- The Town's liabilities and deferred inflows of financial resources exceeded its assets and deferred outflows of financial resources at the close of the most recent fiscal year, which resulted in a deficit of over \$14.3 million (total net position). A deficit net position of approximately \$18.1 million in the Town's governmental activities was offset by a positive net position of over \$3.7 million in its business-type activities.
- The Town continues to report a deficit in its unrestricted net position in its governmental activities. This deficit exceeded \$81.4 million at June 30, 2022. This deficit is due primarily to the recording of liabilities associated with the net OPEB and net pension liabilities, which totaled nearly \$72.7 million at June 30, 2022 in the aggregate. These liabilities are applied to the Town's unrestricted net position and represent actuarial estimates of future postemployment benefits payable by the Town for retiree medical insurance and pensions.
- As of the close of the current fiscal year, the Town's governmental funds balance sheet reported a combined ending fund balance surplus of over \$21.2 million, which was approximately \$1.0 million lower than the prior year. Of the ending fund balance, over \$3.2 million is available for spending at the government's discretion as unassigned fund balance. The remainder is earmarked for specific expenditures.
- At the end of the current fiscal year, the unassigned fund balance for the general fund exceeded \$6.5 million, which represents approximately 14% percent of the total fiscal year 2022 general fund expenditures. The June 30, 2022 total general fund balance of over \$12.1 million was approximately 26% of the total fiscal year 2022 general fund expenditures.
- The Town's long-term debt decreased over \$0.9 million in fiscal year 2022 to approximately \$6.2 million at June 30, 2022. The Town also maintains over \$2.4 million in temporary borrowings in the form of bond anticipation notes payable that are scheduled to mature in March 2023.

## **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. This report also contains other required supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements** – The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets and deferred outflows of resources and its liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused sick pay).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenue (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include general government, public safety, highways and streets, sanitation, education, health and human services, culture and recreation, fringe benefits and debt service. The business-type activities of the Town consist of its sewer and water activities.

**Fund Financial Statements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Accounting guidelines distinguish fund balance between amounts that are considered nonspendable, such as fund balance associated with inventories, and other amounts that are classified based on the relative strength of the constraints that control the purposes for which specific amounts can be spent. Beginning with the most binding constraints, fund balance amounts will be reported in the following classifications:

- Nonspendable – amounts that cannot be spent because they are either (a) not in spendable form (i.e., inventory or prepaid items) or (b) legally or contractually required to be maintained intact.
- Restricted – amounts constrained by external parties, constitutional provision, or enabling legislation.
- Committed – amounts constrained by a government using its highest level of decision-making authority.
- Assigned – amounts a government intends to use for a particular purpose.
- Unassigned – amounts that are not constrained at all will be reported in the general fund or in other major funds if negative.

**Governmental Funds** – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government’s near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government’s near-term financing decisions.

The Town maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget. This schedule has been prepared as required supplementary information and can be found along with the corresponding notes in this report.

**Proprietary Funds** – Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the sewer enterprise fund.

**Fiduciary Funds** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town’s own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the Financial Statements** – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information** – In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town’s progress in funding its obligation to provide pension benefits and other postemployment benefits to its employees as well as a budget to actual comparison for the current year’s general fund operations.



## Government-Wide Financial Analysis

The condensed comparative statements of net position for the two most recent years are as follows:

	Governmental Activities		Business-Type Activities		Total	
	June 30, 2022	June 30, 2021 (a)	June 30, 2022	June 30, 2021	June 30, 2022	June 30, 2021 (a)
Assets:						
Current and other assets	\$ 32,863,618	\$ 32,602,352	\$ 1,453,214	\$ 1,570,855	\$ 34,316,832	\$ 34,173,207
Capital assets, net	53,244,016	51,366,113	3,471,406	3,590,458	56,715,422	54,956,571
Total Assets	86,107,634	83,968,465	4,924,620	5,161,313	91,032,254	89,129,778
Deferred Outflows of Resources	17,263,031	19,134,030	-	-	17,263,031	19,134,030
Liabilities:						
Long-term liabilities	77,845,175	89,963,802	869,972	983,756	78,715,147	90,947,558
Other liabilities	8,088,930	6,174,156	238,762	247,638	8,327,692	6,421,794
Total Liabilities	85,934,105	96,137,958	1,108,734	1,231,394	87,042,839	97,369,352
Deferred Inflows of Resources	35,492,084	25,418,628	99,718	118,504	35,591,802	25,537,132
Net Position:						
Net investment in capital assets	45,100,754	45,237,897	2,739,278	2,762,838	47,840,032	48,000,735
Restricted	18,273,664	16,833,063	-	-	18,273,664	16,833,063
Unrestricted	(81,429,942)	(80,525,051)	976,890	1,048,577	(80,453,052)	(79,476,474)
Total Net Position	\$ (18,055,524)	\$ (18,454,091)	\$ 3,716,168	\$ 3,811,415	\$ (14,339,356)	\$ (14,642,676)

(a) The June 30, 2021 balances were restated; refer to Note V.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The Town's total net position increased over \$0.3 million year-over-year.

The largest portion (approximately \$47.8 million) of the Town's overall net position reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt (netted down by those amounts expected to be reimbursed by the Commonwealth) used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional significant portion of the Town's total net position (nearly \$18.3 million) represents resources that are subject to external restrictions on how they may be used.

The remaining category represents unrestricted net position, which currently has a deficit balance of approximately \$80.5 million. This deficit balance is primarily the result of the reporting of approximately \$72.7 million in liabilities associated with net pension and net other postemployment benefits liabilities in the Town's governmental activities at June 30, 2022. As there are no dedicated employees in the Town's sewer or water enterprise funds, these long-term obligations have little impact on the business-type activities.

The condensed comparative statements of activities for the two most recent fiscal years are as follows:

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Revenues:						
Program revenues:						
Charges for services	\$ 4,317,211	\$ 3,606,249	\$ 455,699	\$ 533,510	\$ 4,772,910	\$ 4,139,759
Operating grants and contributions	20,452,565	19,782,613	-	-	20,452,565	19,782,613
Capital grants and contributions	656,656	2,210,901	-	-	656,656	2,210,901
General revenues:						
Property taxes	26,196,718	25,953,380	-	-	26,196,718	25,953,380
Excise taxes	2,527,762	2,543,396	-	-	2,527,762	2,543,396
Intergovernmental	2,259,927	2,183,504	-	-	2,259,927	2,183,504
Other	(273,329)	1,407,813	2,487	422	(270,842)	1,408,235
Total Revenues	<u>56,137,510</u>	<u>57,687,856</u>	<u>458,186</u>	<u>533,932</u>	<u>56,595,696</u>	<u>58,221,788</u>
Expenses:						
General government	4,271,244	4,031,448	-	-	4,271,244	4,031,448
Public safety	7,584,102	7,825,556	-	-	7,584,102	7,825,556
Education	35,593,478	35,484,349	-	-	35,593,478	35,484,349
Public works	6,521,459	5,227,335	-	-	6,521,459	5,227,335
Health and human services	545,501	464,912	-	-	545,501	464,912
Culture and recreation	1,051,828	821,238	-	-	1,051,828	821,238
Interest expense	202,331	238,648	-	-	202,331	238,648
Utility services	-	-	522,433	526,085	522,433	526,085
Total Expenses	<u>55,769,943</u>	<u>54,093,486</u>	<u>522,433</u>	<u>526,085</u>	<u>56,292,376</u>	<u>54,619,571</u>
Change in Net Position Before Transfers	367,567	3,594,370	(64,247)	7,847	303,320	3,602,217
Transfers	<u>31,000</u>	<u>31,000</u>	<u>(31,000)</u>	<u>(31,000)</u>	<u>-</u>	<u>-</u>
Change in Net Position	<u>398,567</u>	<u>3,625,370</u>	<u>(95,247)</u>	<u>(23,153)</u>	<u>303,320</u>	<u>3,602,217</u>
Net Position:						
Beginning of year	(18,454,091)	(21,127,780)	3,811,415	3,753,813	(14,642,676)	(17,373,967)
Restatements (refer to Note V)	-	(951,681)	-	80,755	-	(870,926)
End of year	<u>\$ (18,055,524)</u>	<u>\$ (18,454,091)</u>	<u>\$ 3,716,168</u>	<u>\$ 3,811,415</u>	<u>\$ (14,339,356)</u>	<u>\$ (14,642,676)</u>

**Governmental Activities** – Total revenues in fiscal year 2022 in the Town’s governmental activities decreased nearly \$1.6 million, or 2.7%, from fiscal year 2021. This decrease was due primarily to a nearly \$2.6 million decrease in intergovernmental revenues associated with the Commonwealth’s pension contributions to the MTRS on-behalf of the Town coupled with reported investment losses in the Town’s stabilization and other trust funds.

The Town’s largest revenue source is property taxes, which represented approximately 47% and 45% of total fiscal year 2022 and 2021 revenues, respectively. Property taxes increased approximately \$0.2 million in fiscal year 2022. Operating grants and contributions represented approximately 36% and 34% of total fiscal year 2022 and 2021 revenues, respectively. Operating grants and contributions increased approximately \$0.7 million in 2022. No other revenue source exceeded 10% of total revenues in either fiscal year 2022 or 2021.

Total expenses increased approximately \$1.7 million in fiscal year 2021. Education represents the largest expense category for the Town. In total, education expenses represented approximately 64% and 66% of total fiscal year 2022 and 2021, respectively. Public safety expenses represented 14% of total fiscal year 2022 and 2021 expenses. Public works expenses represented 12% and 10% of total 2022 and 2021 expenses, respectively.

**Business-Type Activities** – Revenues in the business-type activities decreased approximately \$76,000, while expenses decreased nearly \$4,000. Both the water and sewer funds reported operating losses in fiscal year 2022.

### **Government Funds Financial Analysis**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the Town’s governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town’s financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government’s net resources available for spending at the end of the fiscal year.

As of the close of the current fiscal year, the Town’s governmental funds balance sheet reported a combined ending fund balance surplus of approximately \$21.2 million, which was approximately \$1.0 million lower than the prior year. The Town reported positive changes in fund balances in its general and nonmajor governmental funds. These were offset by an approximate \$1.0 million decrease in capital projects and \$0.8 million decrease in trust funds, which was due primarily to negative investment returns in fiscal year 2022. Of the ending fund balances, approximately \$3.2 million is available for spending at the government’s discretion as unassigned fund balance. The remainder is earmarked for specific expenditures.

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the general fund was approximately \$6.5 million, while total general fund balance exceeded \$12.1 million. As a measure of the general fund’s liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance at year end represents nearly 14% of total fiscal year 2022 general fund expenditures, while total fund balance represents nearly 26% of that same amount. Both of these ratios demonstrate improvement over the prior year.

The fund balance in the capital projects fund decreased over \$1.0 million in fiscal year 2022 due primarily to increased spending for public works. This spending was funded primarily with temporary debt in the form of bond anticipation notes.

In fiscal year 2022, the Town began reporting its ARPA grant fund as a major governmental fund. The Town expended approximately \$0.3 million in ARPA funds in fiscal year 2022. Approximately \$1.8 million in ARPA funds were received by the Town and reported as unearned revenues in this fund.

The fund balance in the Town’s trust funds decreased nearly \$0.8 million in fiscal year 2022 due to negative investment returns.

The fund balance in the nonmajor governmental funds increased approximately \$92,000 year-over-year.

**Proprietary Funds** – The Town’s proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

**Fiduciary Fund** – The Town’s fiduciary fund is comprised of its other postemployment benefits trust fund and private purpose trust funds. Both fiduciary funds reported decreased in net position in fiscal year 2022 due to negative investment returns.

### **General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget were not significant. A reconciliation of these differences is found in the required supplementary information.

### **Capital Asset and Debt Administration**

**Capital Assets** – The Town’s investment in capital assets for its governmental and business-type activities as of June 30, 2022 totaled approximately \$56.7 million, net of accumulated depreciation. This is an increase of nearly \$1.8 million from the prior year as 2022 capital additions exceeded depreciation expense.

Additional information on the Town capital assets can be found in the notes to the financial statements.

**Long-Term Debt** – The Town’s total general obligation bonds payable debt decreased by approximately \$949,000 in fiscal year 2022 to approximately \$6.2 million at June 30, 2022. This decrease was entirely due to the regularly scheduled repayments of long-term general obligations. The Town did not complete any long-term borrowings in fiscal year 2022.

The Town also holds a proportionate share of debt of other governmental units that provide services within the Town’s boundaries. Debt service from such arrangements is assessed annually to the Town. Town’s general obligations are rated Aa3 by Moody’s Investor Services, which is the fourth highest credit rating for long-term debt issued by this agency.

Additional information on the Town’s debt can be found in the notes to the financial statements.

### **Economic Factors and Next Year’s Budgets and Rates**

- Net state aid for fiscal year 2023 is expected to approach \$12.4 million.
- The Town enters fiscal year 2023 with the following financial reserves:
  - Certified free cash of nearly \$3.2 million;
  - General stabilization funds of approximately \$1.7 million; and
  - Capital stabilization funds of approximately \$0.3 million.
- Inflation is expected to affect the Town in a number of areas including increased capital acquisition costs and operating expenses.
- The Town’s real estate tax base is made up predominantly of residential taxes, which in 2022 is approximately 80% of the entire property tax levy. In addition, Chapter 580 of the Acts of 1980, more commonly referred to as Proposition 2 ½, limits the Town’s ability to increase taxes in any one year by more than 2 ½% of the previous year’s tax levy. The Town typically taxes at or near its levy limit.

The above items were considered when the Town accepted its budget for fiscal year 2023 at its May 2022 Annual Town Meeting. The Town expects to set its fiscal year 2023 property tax rate in December 2022.

### **Requests for Information**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to the Office of the Town Finance Director, Town of Oxford, Massachusetts, 325 Main Street, Oxford, Massachusetts 01540.

# TOWN OF OXFORD, MASSACHUSETTS

## STATEMENT OF NET POSITION JUNE 30, 2022

	Governmental Activities	Business-Type Activities	Total
Assets:			
Cash and cash equivalents	\$ 15,565,263	\$ 919,208	\$ 16,484,471
Investments	12,129,592	-	12,129,592
Receivables, net of allowances:			
Property taxes	1,369,461	-	1,369,461
Excise taxes	294,755	-	294,755
Departmental, user charges and other	610,575	434,288	1,044,863
Intergovernmental	721,538	-	721,538
Leases	2,172,434	99,718	2,272,152
Land	1,394,503	11,397	1,405,900
Construction in-progress	882,343	23,708	906,051
Depreciable capital assets, net	<u>50,967,170</u>	<u>3,436,301</u>	<u>54,403,471</u>
Total Assets	<u>86,107,634</u>	<u>4,924,620</u>	<u>91,032,254</u>
Deferred Outflows of Resources:			
Other postemployment benefits	13,986,785	-	13,986,785
Pensions	<u>3,276,246</u>	<u>-</u>	<u>3,276,246</u>
Total Deferred Outflows of Resources	<u>17,263,031</u>	<u>-</u>	<u>17,263,031</u>

*(continued)*

# TOWN OF OXFORD, MASSACHUSETTS

## STATEMENT OF NET POSITION JUNE 30, 2022

	Governmental Activities	Business-Type Activities	Total
Liabilities:			
Warrants and accounts payable	\$ 1,484,037	\$ 118,011	\$ 1,602,048
Accrued payroll and withholdings	600,302	-	600,302
Accrued interest	43,101	6,967	50,068
Deposits and escrows	553,553	-	553,553
Unearned revenues	1,789,149	-	1,789,149
Other liabilities	28,334	-	28,334
Bond anticipation notes payable	2,435,700	-	2,435,700
Noncurrent liabilities:			
Due within one year	1,154,754	113,784	1,268,538
Due in more than one year	77,845,175	869,972	78,715,147
Total Liabilities	85,934,105	1,108,734	87,042,839
Deferred Inflows of Resources:			
Leased property	2,172,434	99,718	2,272,152
Other postemployment benefits	27,734,423	-	27,734,423
Pensions	5,585,227	-	5,585,227
Total Deferred Inflows of Resources	35,492,084	99,718	35,591,802
Net Position:			
Net investment in capital assets	45,100,754	2,739,278	47,840,032
Restricted for:			
Nonexpendable permanent funds	5,516,570	-	5,516,570
Expendable permanent funds	870,252	-	870,252
Revolving funds	5,948,413	-	5,948,413
Other purposes	5,938,429	-	5,938,429
Unrestricted	(81,429,942)	976,890	(80,453,052)
Total Net Position	\$ (18,055,524)	\$ 3,716,168	\$ (14,339,356)
			(concluded)

See accompanying notes to basic financial statements.

**TOWN OF OXFORD, MASSACHUSETTS**

**STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2022**

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenues and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities:							
General government	\$ 4,271,244	\$ 1,484,698	\$ 113,291	\$ -	\$ (2,673,255)		\$ (2,673,255)
Public safety	7,584,102	1,858,670	1,002,364	-	(4,723,068)		(4,723,068)
Education	35,593,478	554,456	18,868,473	-	(16,170,549)		(16,170,549)
Public works	6,521,459	161,683	52,672	656,656	(5,650,448)		(5,650,448)
Health and human services	545,501	147,128	286,584	-	(111,789)		(111,789)
Culture and recreation	1,051,828	110,576	105,967	-	(835,285)		(835,285)
Interest expense	202,331	-	23,214	-	(179,117)		(179,117)
Total Governmental Activities	55,769,943	4,317,211	20,452,565	656,656	(30,343,511)		(30,343,511)
Business-Type Activities:							
Sewer	449,092	426,427	-	-		\$ (22,665)	(22,665)
Water	73,341	29,272	-	-		(44,069)	(44,069)
Total Business-Type Activities	522,433	455,699	-	-		(66,734)	(66,734)
Total Primary Government	\$ 56,292,376	\$ 4,772,910	\$ 20,452,565	\$ 656,656		(66,734)	(30,410,245)
General Revenues:							
Property taxes					26,196,718	-	26,196,718
Motor vehicle and other excise taxes					2,527,762	-	2,527,762
Grants and contributions not restricted to to specific programs					2,259,927	-	2,259,927
Penalties and interest on taxes					163,257	-	163,257
Unrestricted investment income (loss)					(504,603)	2,487	(502,116)
Other income					68,017	-	68,017
Transfers, net					31,000	(31,000)	-
Total General Revenues and Transfers					30,742,078	(28,513)	30,713,565
Change in Net Position					398,567	(95,247)	303,320
Net Position:							
Beginning of year (as restated; refer to Note V)					(18,454,091)	3,811,415	(14,642,676)
End of year					\$ (18,055,524)	\$ 3,716,168	\$ (14,339,356)

See accompanying notes to basic financial statements.



**TOWN OF OXFORD, MASSACHUSETTS**

**GOVERNMENTAL FUNDS  
BALANCE SHEET  
JUNE 30, 2022**

	General Fund	Capital Projects Fund	ARPA Grant Fund	Trust Funds	Nonmajor Governmental Funds	Total
<b>Assets:</b>						
Cash and cash equivalents	\$ 6,573,851	\$ 160,827	\$ 1,789,149	\$ 1,059,827	\$ 5,981,609	\$ 15,565,263
Investments	7,721,249	-	-	4,408,343	-	12,129,592
Receivables, net of allowances:						
Property taxes	1,369,461	-	-	-	-	1,369,461
Excise taxes	294,755	-	-	-	-	294,755
Departmental, user charges and other	72,555	-	-	-	538,020	610,575
Intergovernmental	580,955	-	-	-	140,583	721,538
Leases	2,172,434	-	-	-	-	2,172,434
<b>Total Assets</b>	<b>18,785,260</b>	<b>160,827</b>	<b>1,789,149</b>	<b>5,468,170</b>	<b>6,660,212</b>	<b>32,863,618</b>
 Total Deferred Outflows of Resources	 -	 -	 -	 -	 -	 -
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 18,785,260</b>	<b>\$ 160,827</b>	<b>\$ 1,789,149</b>	<b>\$ 5,468,170</b>	<b>\$ 6,660,212</b>	<b>\$ 32,863,618</b>
 <b>Liabilities:</b>						
Warrants and accounts payable	\$ 1,227,565	\$ -	\$ -	\$ -	\$ 256,472	\$ 1,484,037
Accrued payroll and withholdings	600,302	-	-	-	-	600,302
Deposits and escrows	553,553	-	-	-	-	553,553
Unearned revenues	-	-	1,789,149	-	-	1,789,149
Other liabilities	28,334	-	-	-	-	28,334
Bond anticipation notes payable	-	2,435,700	-	-	-	2,435,700
<b>Total Liabilities</b>	<b>2,409,754</b>	<b>2,435,700</b>	<b>1,789,149</b>	<b>-</b>	<b>256,472</b>	<b>6,891,075</b>
 Deferred Inflows of Resources:						
Leased property	2,172,434	-	-	-	-	2,172,434
Unavailable revenues - property taxes	1,322,495	-	-	-	-	1,322,495
Unavailable revenues - intergovernmental	392,625	-	-	-	-	392,625
Unavailable revenues - other	367,310	-	-	-	478,037	845,347
<b>Total Deferred Inflows of Resources</b>	<b>4,254,864</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>478,037</b>	<b>4,732,901</b>
 <b>Fund Balances:</b>						
Nonspendable	-	-	-	5,516,570	-	5,516,570
Restricted	-	54,205	-	870,252	5,948,413	6,872,870
Committed	2,552,764	-	-	-	-	2,552,764
Assigned	3,061,455	-	-	-	-	3,061,455
Unassigned	6,506,423	(2,329,078)	-	(918,652)	(22,710)	3,235,983
<b>Total Fund Balances</b>	<b>12,120,642</b>	<b>(2,274,873)</b>	<b>-</b>	<b>5,468,170</b>	<b>5,925,703</b>	<b>21,239,642</b>
 <b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 18,785,260</b>	<b>\$ 160,827</b>	<b>\$ 1,789,149</b>	<b>\$ 5,468,170</b>	<b>\$ 6,660,212</b>	<b>\$ 32,863,618</b>

See accompanying notes to basic financial statements.

**TOWN OF OXFORD, MASSACHUSETTS**

**RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES  
TO THE STATEMENT OF NET POSITION AS OF  
JUNE 30, 2022**

---

Total Governmental Fund Balances		\$ 21,239,642
Capital assets used in governmental activities in the statement of net position are not financial resources and, therefore, are not reported in the funds.		53,244,016
Certain receivables and revenues are deferred in the governmental funds as they are not current financial resources. These revenues are accrued under the economic resources basis of accounting.		4,732,901
Deferred outflows and inflows of resources to be recognized in future expense are not available resources and, therefore, are not reported in the funds:		
Deferred outflows of resources - other postemployment benefits	13,986,785	
Deferred outflows of resources - pensions	3,276,246	
Deferred inflows of resources - other postemployment benefits	(27,734,423)	
Deferred inflows of resources - pensions	<u>(5,585,227)</u>	
Net effect of reporting deferred outflows and inflows of resources		(16,056,619)
Interest is accrued on outstanding long-term debt in the statement of net position but not in the funds until due.		(43,101)
Long-term liabilities not currently due and payable are reported in the statement of net position and not in the funds:		
Net other postemployment benefits liability	(44,487,770)	
Net pension liability	(28,197,247)	
Compensated absences	(462,560)	
Lease liabilities	(511,070)	
Landfill postclosure liability	(33,000)	
Bonds and notes payable	<u>(5,308,282)</u>	
Net effect of reporting long-term liabilities		<u>(78,999,929)</u>
Net Position — Governmental Activities		<u><u>\$ (15,883,090)</u></u>

See accompanying notes to basic financial statements.

**TOWN OF OXFORD, MASSACHUSETTS**

**GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2022**

	General Fund	Capital Projects Fund	ARPA Grant Fund	Trust Funds	Nonmajor Governmental Funds	Total
Revenues:						
Property taxes, net of tax refunds	\$ 26,142,408	\$ -	\$ -	\$ -	\$ -	\$ 26,142,408
Intergovernmental	16,581,481	-	304,545	-	6,825,287	23,711,313
Motor vehicle and other excise taxes	2,671,425	-	-	-	-	2,671,425
Licenses and permits	58,686	-	-	-	-	58,686
Penalties and interest on taxes	163,257	-	-	-	-	163,257
Fines and forfeitures	37,643	-	-	-	-	37,643
Departmental and other revenues	1,185,282	-	-	-	2,969,236	4,154,518
Contributions and donations	-	-	-	1,120	101,298	102,418
Investment income (loss)	42,359	-	-	(546,968)	6	(504,603)
Total Revenues	46,882,541	-	304,545	(545,848)	9,895,827	56,537,065
Expenditures:						
Current:						
General government	2,869,089	-	-	-	538,623	3,407,712
Public safety	5,216,913	680,592	304,545	-	701,538	6,903,588
Education	22,655,438	-	-	241,647	6,113,649	29,010,734
Public works	5,780,698	1,359,152	-	-	1,346,278	8,486,128
Health and human services	381,401	-	-	-	79,415	460,816
Culture and recreation	712,967	-	-	806	69,197	782,970
Pension and fringe benefits	7,130,544	-	-	-	-	7,130,544
State and county charges	1,105,815	-	-	-	-	1,105,815
Debt service:						
Principal	830,000	-	-	-	-	830,000
Interest	210,926	-	-	-	-	210,926
Total Expenditures	46,893,791	2,039,744	304,545	242,453	8,848,700	58,329,233
Excess (Deficiency) of Revenues Over (Under) Expenditures	(11,250)	(2,039,744)	-	(788,301)	1,047,127	(1,792,168)
Other Financing Sources (Uses):						
Proceeds from lease issuance	-	718,930	-	-	-	718,930
Transfers in	1,033,474	286,300	-	40,000	87,557	1,447,331
Transfers out	(334,592)	-	-	(39,265)	(1,042,474)	(1,416,331)
Total Other Financing Sources (Uses)	698,882	1,005,230	-	735	(954,917)	749,930
Change in Fund Balances	687,632	(1,034,514)	-	(787,566)	92,210	(1,042,238)
Fund Balances:						
Beginning of the year (as restated; Note V)	11,433,010	(1,240,359)	-	6,255,736	5,833,493	22,281,880
End of the year	\$ 12,120,642	\$ (2,274,873)	\$ -	\$ 5,468,170	\$ 5,925,703	\$ 21,239,642

See accompanying notes to basic financial statements.

**TOWN OF OXFORD, MASSACHUSETTS**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2022**

---

Net Change in Fund Balances — Total Governmental Funds \$ (1,042,238)

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is capitalized and depreciated/amortized over their estimated useful lives. Capital asset activity in the current fiscal year included:

Capital asset additions	5,724,794	
Depreciation and amortization expense	<u>(3,846,891)</u>	
Net effect of reporting capital activity		1,877,903

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds. (399,555)

The issuance of long-term debt provides current financial resources to the governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither has any effect on net position. Also, the governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued; whereas these amounts are deferred and amortized in the statement of activities. Differences in the treatment of long-term debt transactions in the current fiscal year included:

Issuance of lease liabilities	(718,930)	
Repayments of long-term debt	830,000	
Repayments of lease liabilities	296,998	
Amortization of bond premiums	<u>8,139</u>	
Net effect of reporting long-term debt activity		416,207

Some revenues/expenses reported in the statement of activities do not provide/require the use of current financial resources and therefore are not reported as revenues/expenditures in the governmental funds:

Net other postemployment benefits liability	(712,500)	
Net pension liability	227,288	
Compensated absences	28,006	
Landfill postclosure costs	3,000	
Accrued interest	<u>456</u>	
Net effect of reporting long-term liabilities		<u>(453,750)</u>

Change in Net Position — Governmental Activities \$ 398,567

See accompanying notes to basic financial statements.

**TOWN OF OXFORD, MASSACHUSETTS**

**PROPRIETARY FUNDS  
STATEMENT OF NET POSITION  
JUNE 30, 2022**

	<u>Business-Type Activities</u>		
	<u>Sewer</u>	<u>Water</u>	<u>Total</u>
Assets:			
Current Assets:			
Cash and cash equivalents	\$ 596,778	\$ 322,430	\$ 919,208
Receivables, net of allowances:			
User charges receivable, net	133,948	-	133,948
Betterments	8,828	34,957	43,785
Leases	<u>-</u>	<u>19,162</u>	<u>19,162</u>
Total Current Assets	<u>739,554</u>	<u>376,549</u>	<u>1,116,103</u>
Noncurrent Assets:			
Leases	-	80,556	80,556
Betterments	81,771	174,784	256,555
Land	-	11,397	11,397
Construction in-progress	23,708	-	23,708
Depreciable capital assets, net	<u>3,127,263</u>	<u>309,038</u>	<u>3,436,301</u>
Total Noncurrent Assets	<u>3,232,742</u>	<u>575,775</u>	<u>3,808,517</u>
Total Assets	<u>3,972,296</u>	<u>952,324</u>	<u>4,924,620</u>
 Total Deferred Outflows of Resources	 <u>-</u>	 <u>-</u>	 <u>-</u>

*(continued)*

# TOWN OF OXFORD, MASSACHUSETTS

## PROPRIETARY FUNDS STATEMENT OF NET POSITION JUNE 30, 2022

	Business-Type Activities		
	Sewer	Water	Total
Liabilities:			
Current Liabilities:			
Warrants and accounts payable	\$ 118,011	\$ -	\$ 118,011
Accrued interest	3,472	3,495	6,967
Current portion of long-term debt	39,437	74,347	113,784
Total Current Liabilities	160,920	77,842	238,762
Noncurrent liabilities:			
Long-term debt	372,256	497,716	869,972
Total Noncurrent Liabilities	372,256	497,716	869,972
Total Liabilities	533,176	575,558	1,108,734
Deferred Inflows of Resources:			
Leased property	-	99,718	99,718
Total Deferred Inflows of Resources	-	99,718	99,718
Net Position:			
Net investment in capital assets	2,739,278	-	2,739,278
Unrestricted	699,842	277,048	976,890
Total Net Position	\$ 3,439,120	\$ 277,048	\$ 3,716,168

*(concluded)*

See accompanying notes to basic financial statements.

# TOWN OF OXFORD, MASSACHUSETTS

## PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2022

	Business-Type Activities		
	Sewer	Water	Total
Operating Revenues:			
Charges for services	\$ 426,427	\$ 29,272	\$ 455,699
Operating Expenses:			
Payroll and personnel costs	7,975	-	7,975
Operating costs	342,464	-	342,464
Depreciation	86,705	56,055	142,760
Total Operating Expenses	437,144	56,055	493,199
Operating Loss	(10,717)	(26,783)	(37,500)
Nonoperating Revenues (Expenses):			
Interest income	73	2,414	2,487
Interest expenses	(11,948)	(17,286)	(29,234)
Total Nonoperating Revenues (Expenses)	(11,875)	(14,872)	(26,747)
Loss Before Transfers	(22,592)	(41,655)	(64,247)
Transfers:			
Transfers out	(31,000)	-	(31,000)
Total Transfers	(31,000)	-	(31,000)
Change in Net Position	(53,592)	(41,655)	(95,247)
Net Position:			
Beginning of the year (as restated; refer to Note V)	3,492,712	318,703	3,811,415
End of the year	\$ 3,439,120	\$ 277,048	\$ 3,716,168

See accompanying notes to basic financial statements.

**TOWN OF OXFORD, MASSACHUSETTS**

**PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED JUNE 30, 2022**

	Business-Type Activities		
	Sewer	Water	Total
Cash Flows from Operating Activities:			
Receipts from user charges	\$ 439,851	\$ 29,272	\$ 469,123
Payments to employees	(7,975)	-	(7,975)
Payments to vendors	(345,681)	-	(345,681)
Net Cash Provided By Operating Activities	<u>86,195</u>	<u>29,272</u>	<u>115,467</u>
Cash Flows from Noncapital Financial Activities:			
Transfers out	<u>(31,000)</u>	-	<u>(31,000)</u>
Net Cash Used In Noncapital Financing Activities	<u>(31,000)</u>	-	<u>(31,000)</u>
Cash Flows from Capital and Related Financing Activities:			
Proceeds from capital betterments	17,522	34,957	52,479
Acquisition and construction of capital assets	(23,708)	-	(23,708)
Principal repayments on long-term debt	(39,437)	(79,347)	(118,784)
Interest payments	<u>(12,046)</u>	<u>(17,847)</u>	<u>(29,893)</u>
Net Cash Used In Capital and Related Financing Activities	<u>(57,669)</u>	<u>(62,237)</u>	<u>(119,906)</u>
Cash Flow from Investing Activities:			
Interest income	<u>73</u>	<u>2,414</u>	<u>2,487</u>
Net Cash Provided By Investing Activities	<u>73</u>	<u>2,414</u>	<u>2,487</u>
Change in Cash and Cash Equivalents	(2,401)	(30,551)	(32,952)
Cash and Cash Equivalents:			
Beginning of the year	<u>599,179</u>	<u>352,981</u>	<u>952,160</u>
End of the year	<u><u>\$ 596,778</u></u>	<u><u>\$ 322,430</u></u>	<u><u>\$ 919,208</u></u>

*(continued)*



**TOWN OF OXFORD, MASSACHUSETTS**

**PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED JUNE 30, 2022**

	Business-Type Activities		
	Sewer	Water	Total
Reconciliation of Operating Loss to Net Cash Provided By Operating Activities:			
Operating Loss	\$ (10,717)	\$ (26,783)	\$ (37,500)
Adjustments to Reconcile Operating Loss to Net Cash Provided By Operating Activities:			
Depreciation expense	86,705	56,055	142,760
Changes in assets, deferred outflows (inflows) of resources and liabilities:			
Receivables and other current assets	13,424	-	13,424
Warrants payable and other current liabilities	(3,217)	-	(3,217)
Net Cash Provided By Operating Activities	<u>\$ 86,195</u>	<u>\$ 29,272</u>	<u>\$ 115,467</u>
			(concluded)

See accompanying notes to basic financial statements.

**TOWN OF OXFORD, MASSACHUSETTS**

**FIDUCIARY FUNDS  
STATEMENT OF FIDUCIARY NET POSITION  
JUNE 30, 2022**

---

	<u>OPEB Trust</u>	<u>Private Purpose Trust Funds</u>
Assets:		
Cash and cash equivalents	\$ 27,815	\$ 329,538
Investments at fair value:		
Fixed income securities	-	528,024
Equity securities	-	249,750
Mutual funds	4,888,104	-
Receivables	<u>-</u>	<u>-</u>
Total Assets	<u>4,915,919</u>	<u>1,107,312</u>
Liabilities:		
Warrants and accounts payable	<u>-</u>	<u>-</u>
Total Liabilities	<u>-</u>	<u>-</u>
Net Position:		
Restricted for other postemployment benefits	4,915,919	-
Held in trust for private purposes	<u>-</u>	<u>1,107,312</u>
Total Net Position	<u>\$ 4,915,919</u>	<u>\$ 1,107,312</u>

See accompanying notes to basic financial statements.

# TOWN OF OXFORD, MASSACHUSETTS

## FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2022

	OPEB Trust	Private Purpose Trust Funds
Additions:		
Employer contributions	\$ 1,274,444	\$ -
Other contributions	-	5,800
Total contributions	<u>1,274,444</u>	<u>5,800</u>
Investment income:		
Interest and dividends	430,675	15,391
Net change in fair value of investments	(1,223,957)	(7,634)
Less investment management fees	<u>(17,088)</u>	<u>(3,918)</u>
Total net investment income	<u>(810,370)</u>	<u>3,839</u>
Total Additions	<u>464,074</u>	<u>9,639</u>
Deductions:		
Benefits and refunds to Plan members	1,214,444	-
Scholarships and other public assistance	<u>-</u>	<u>171,659</u>
Total Deductions	<u>1,214,444</u>	<u>171,659</u>
Change in Net Position	(750,370)	(162,020)
Net Position:		
Beginning of the year	<u>5,666,289</u>	<u>1,269,332</u>
End of the year	<u>\$ 4,915,919</u>	<u>\$ 1,107,312</u>

See accompanying notes to basic financial statements.

# **TOWN OF OXFORD, MASSACHUSETTS**

## **NOTES TO BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2022**

---

### **I. Summary of Significant Accounting Policies**

The accompanying basic financial statements of the Town of Oxford (the “Town”) have been prepared in conformity with generally accepted accounting principles (“GAAP”) as applied to state and local governments. GAAP is prescribed by the Governmental Accounting Standards Board (“GASB”), which is the primary standard-setting body for state and local government entities. The following is a summary of the more significant policies and practices used by the Town.

#### **A. Reporting Entity**

The Town is located in Worcester County and is approximately eleven miles south of the City of Worcester, Massachusetts. The Town is also in close proximity to northern Connecticut. The Town was incorporated in 1713.

The Town operates under a representative Town Meeting form of government with a five-member elected Board of Selectmen and an appointed Town Manager, who oversees the Town’s daily executive and administrative duties. The Town provides governmental services for the territory within its boundaries, including education, public safety, public works, health and human services, culture and recreation and general governmental services. Additionally, the Town owns and operates sewer and water services; each of which are funded through user charges and treated as business enterprises.

Component units, while separate entities, are in substance part of the governmental operations if the significance of their operations and/or financial relationship with the Town meet certain criteria. Pursuant to these criteria, there are no component units required to be included in the Town’s financial statements.

#### **B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all the nonfiduciary activities of the primary government. The effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which are primarily supported by user fees.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the fiduciary funds are excluded from the government-wide financial statements. Major individual government funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor governmental funds are aggregated and presented in a single column.

Major Fund Criteria – Major funds must be reported if both of the following criteria are met:

- 1) The total assets, liabilities, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10% of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), and
- 2) The total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5% of the corresponding element for all governmental and enterprise funds combined.

In addition, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

### **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are proprietary funds. Under this method, revenues are recorded when earned and expenses are recorded when incurred. Property taxes are recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (i) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (ii) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues. The effect of material interfund activity has been removed from the government-wide financial statements.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when susceptible to accrual (i.e., measurable and available). Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

The Town considers property tax revenues to be available if they are both material and collected within sixty days after the end of the fiscal year. Investment income associated with the current fiscal period is susceptible to accrual and has been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received and are recognized as revenue at that time.

The Town applies the susceptible to accrual criteria to intergovernmental revenues. In applying the susceptible to accrual concept, there are two types of revenues. In the first, monies must be expended for a specific purpose or project before any amounts will be paid; therefore, revenues are recognized as expenditures are incurred. In the second, monies are virtually unrestricted and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues when cash is received, or earlier if the susceptible to accrual criteria are met. State aid is accrued as revenue in the year that the funds are appropriated by the Commonwealth of Massachusetts (the “Commonwealth”).

The Town reports the following major governmental funds:

General Fund – is the government’s primary operating fund. It accounts for all financial resources of the general government except those required to be accounted for in another fund.

Capital Project Funds – is used to account for financial resources that are restricted, committed or assigned to expenditures for capital outlays.

ARPA Fund – was established as a major fund in fiscal year 2022 and is used to account for the Town’s expenditure of the American Rescue Plan Act of 2021.

Trust Funds – are used to account for funds bequeathed to the Town for purposes stipulated by the donors.

Nonmajor Governmental Funds – consist primarily of special revenue funds that are aggregated and presented in the nonmajor governmental funds column on the governmental funds financial statements.

The proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recognized when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues are user charges and fees, while operating expenses consist of allocated salaries, ordinary maintenance, noncapitalizable expenses, interest, indirect costs and depreciation. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The Town reports its sewer and water funds as proprietary funds.

Fiduciary fund financial statements are reported using the economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity and cannot be used to support the governmental programs.

The Town reports the following fiduciary funds:

Other Postemployment Benefits Trust Fund – are used to account for funds accumulated by the Town to assist it in its future other postemployment benefits, or OPEB, obligations.

Private Purpose Trust Funds – are used to account for trust arrangements under which principal and income benefit individuals, private organizations or other governments. This fund is used primarily for public assistance and scholarships.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources, as they are needed.

#### **D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Equity**

Deposits and Investments – The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. The Town reports its investments at fair value. When actively quoted observable prices are not available, the Town generally uses either implied pricing from similar investments or valuation models based on net present values of estimated future cash flows (adjusted as appropriate for liquidity, credit, market and/or other risk factors).

The Town categorizes its fair value measurements within the fair value hierarchy established by GAAP. This hierarchy is based on valuation inputs used to measure the fair value of the asset or liability. The three levels of the hierarchy are as follows:

- *Level 1* – Inputs are quoted prices in active markets for identical investments at the measurement date.
- *Level 2* – Inputs (other than quoted prices included in Level 1) are either directly or indirectly observable for the investment through correlation with market data at the measurement date and for the duration of the instrument's anticipated life.
- *Level 3* – Inputs reflect the Town's best estimate of what market participants would use in pricing the investment at the measurement date.

Receivables – Real estate and personal property taxes are assessed on January 1<sup>st</sup> every year and are due in semiannual installments on October 1<sup>st</sup> and April 1<sup>st</sup> each year. Interest accrues on delinquent taxes up to the statutory rate per annum. Property taxes levied are recorded as receivables in the fiscal year of the levy.

Real estate taxes and sewer fees are secured through a lien process and are considered 100% collectible. Accordingly, an allowance for uncollectible balances for these receivables is not reported. All personal property tax, excise tax and other departmental receivables are shown net of an allowance for uncollectible balances comprised of those outstanding amounts greater than five years old.

*Inventories and Prepaid Items* – Inventories, which are not material to the basic financial statements, are considered to be expenditures at the time of purchase. Certain payments to vendors reflect costs applicable to future accounting periods and may be recorded as prepaid items in both government-wide and governmental funds financial statements.

*Capital Assets* – Capital assets, which include land, land improvements, buildings and improvements, machinery and equipment, vehicles, library materials and infrastructure are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

All purchases and construction costs in excess of \$10,000 are capitalized at the date of acquisition or construction, respectively, with expected lives of greater than two years. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets (excluding land and construction in-progress) are depreciated on a straight-line-basis over the following useful lives:

Buildings and improvements	20 – 40 years
Infrastructure	20 – 50 years
Machinery and equipment	5 – 20 years
Vehicles	5 – 10 years

*Interfund Balances* – Activity between funds that are representative of lending arrangements outstanding at the end of the fiscal year are referred to as either due to/from other funds or advances to/from other funds. All other outstanding balances between funds are reported as due to/from other funds.

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

*Interfund Transfers* – During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out in the individual fund statements. Transfers between and within governmental and fiduciary funds are eliminated from the governmental activities in the statement of activities. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the statement of activities as transfers, net.

*Investment Income* – Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by state law. Investment income of the proprietary funds may be voluntarily assigned to the general fund.

*Unearned Revenues* – Amounts collected in advance from federal and state grants are reported as unearned revenues if material.



Compensated Absences – It is the Town’s policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Compensated absence liabilities related to both governmental and business-type activities are normally paid from the funds reporting payroll and related expenditures. Amounts related to these benefits are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured.

Long-Term Debt – Long-term debt is reported as liabilities in the government-wide statement of net position. Bond premiums and discounts, in addition to issuance costs, if material, are deferred and amortized over the life of the bonds using the effective interest method. Bond anticipation notes payable are reported net of the applicable bond premium or discount.

In the governmental fund financial statements, the face amount of long-term debt issued is reported as other financing sources. Premiums received on a debt issuance are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are exclusively reported as general government expenditures regardless of whether they are withheld from the actual proceeds.

Deferred Outflows/Inflows of Resources – In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports items related to its net OPEB and pension liabilities as deferred outflows of resources in its governmental activities, which it expects to amortize into expense within the next eight years.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports items related to lease arrangements, net pension and OPEB liabilities as deferred inflows of resources in its governmental activities, which it expects to amortize into revenues or against expense within the next sixteen years. In its governmental fund financial statements, the Town reports unavailable revenues as deferred inflows of resources within the governmental funds balance sheet. Unavailable revenues are derived from three sources – property taxes, motor vehicle excise taxes and departmental revenues. The Town expects to recognize these items into revenue in the periods that these amounts become available.

Net Position – In the government-wide financial statements, net position reported as net investment in capital assets includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital related debt.

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific use. Net position has been restricted for the following:

*Nonexpendable perpetual funds* represent the endowment portion of donor restricted trusts that support governmental programs.

*Expendable perpetual funds* represent the spendable portion of donor restricted trusts that support governmental programs.

*Revolving funds* represent funds restricted for special purposes based on special funding situations.

*Other purposes* represent assets that are restricted by donors for specific governmental programs and uses and federal and state grants.

*Fund Equity* – The Town presents fund balances in its governmental funds financial statements using classifications that comprise a hierarchy based primarily on the extent in which the Town is required to honor constraints on the specific purpose for which amounts in the funds can be spent.

Fund balance is reported in five components – nonspendable, restricted, committed, assigned, and unassigned as described below:

*Nonspendable* represents amounts that cannot be spent because they are either (a) not in spendable form (i.e., inventory or prepaid items) or (b) legally or contractually required to be maintained intact such as the corpus of an endowment.

*Restricted* represents amounts that have constraints placed either externally by third-parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the Town to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

*Committed* represents amounts that can only be used for specific purposes pursuant to formal action of the Town's highest level of decision-making authority, which is the Town Meeting action, and can be modified or rescinded on through these actions.

*Assigned* represents amounts that are constrained by the Town's intent to be used for specific purposes but are neither restricted nor committed.

*Unassigned* represents amounts that have not been restricted, committed or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

## **F. Use of Estimates**

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

## **II. Detailed Notes to All Funds**

### **A. Deposits and Investments**

A cash and investment pool is maintained and is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as cash and cash equivalents. The deposits and investments of trust funds are held separately from those of other funds.

State laws and regulations require the Town to invest funds only in preapproved investment instruments which include but are not necessarily limited to bank deposits, money markets, certificates of deposit, U.S. obligations, repurchase agreements and the Massachusetts Municipal Depository Trust (the "MMDT"), which is administered by the Treasurer of the Commonwealth. In addition, the statutes impose various limitations on the amount and length of investments and deposits. Repurchase agreements cannot be for a period of over ninety days, and the underlying security must be a United States obligation. During the fiscal year, the Town did not enter into any repurchase agreements.

*Custodial Credit Risk: Deposits* – In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Town does not have a policy to manage its exposure to custodial credit risk relative to its deposits. The Town relies on depository insurance at its banking institutions to manage this risk. At June 30, 2022, \$1,834,456 in Town deposits were not subject to depository insurance from the Federal Depository Insurance Corporation or other depository insurance programs.

*Custodial Credit Risk: Investments* – In the case of investments, this is the risk that in the event of the invested party not being able to provide required payments to investors, ceasing to exist, or filing of bankruptcy, the Town may not be able to recover the full amount of its principal investment and/or investment earnings. All the Town's investments are registered in its name and cannot be pledged or assigned. The Town is not exposed to custodial credit risk on its investments.

*Fair Value Measurements: Investments* – The following table presents the Town’s investments carried at fair value on a recurring basis in at June 30, 2022:

Investments by Fair Value Level	Fair Value	Fair Value Measurements Using		
		Level 1	Level 2	Level 3
Debt securities:				
U.S. Treasury notes	\$ 822,353	\$ 822,353	\$ -	\$ -
U.S. Governmental agency obligations	75,426	-	75,426	-
Corporate bonds	<u>1,267,921</u>	<u>-</u>	<u>1,267,921</u>	<u>-</u>
Total debt securities	<u>2,165,700</u>	<u>822,353</u>	<u>1,343,347</u>	<u>-</u>
Equity securities	881,534	881,534	-	-
Mutual funds	<u>8,956,904</u>	<u>-</u>	<u>8,956,904</u>	<u>-</u>
Total investments measured at fair value	<u>12,004,138</u>	<u>\$ 1,703,887</u>	<u>\$ 10,300,251</u>	<u>\$ -</u>
Investments measured at amortized cost:				
MMDT	<u>5,791,332</u>			
Total investments	<u>\$ 17,795,470</u>			

The MMDT is valued at amortized cost, which approximates fair value.

*Interest Rate Risk: Investments* – This is the risk that changes in interest rates will adversely affect the market value of an investment. The Town’s investment policy seeks to limits its exposure to interest rate risk by managing and diversifying the duration of its investments.

At June 30, 2022, the Town had the following investment maturities:

Investment Type	Fair Value	Time Until Maturity (in years)		
		Less than 1	1 to 5	6 to 10
U.S. government obligations and notes	\$ 897,779	\$ 466,531	\$ 431,248	\$ -
Corporate bonds	<u>1,267,921</u>	<u>144,444</u>	<u>1,079,161</u>	<u>44,316</u>
Total investments with maturities	2,165,700	<u>\$ 610,975</u>	<u>\$ 1,510,409</u>	<u>\$ 44,316</u>
Investments without maturities:				
Equity securities	881,534			
Mutual funds	8,956,904			
MMDT	<u>5,791,332</u>			
Total investments	<u>\$ 17,795,470</u>			

*Credit Risk: Investments* – Credit ratings for the Town’s investments in U.S. Treasury notes, government agency obligations and corporate bonds by Moody’s Investor Services at June 30, 2022 were as follows:

Moody's Rating	U.S. Government Obligations	Corporate Bonds
Aaa	\$ 897,779	\$ 44,316
A1	-	86,430
A2	-	150,059
Baa1	-	469,878
Baa2	-	517,238
	<u>\$ 897,779</u>	<u>\$ 1,267,921</u>

*Concentration of Credit Risk: Investments* – The Town’s investment policy prohibits investment concentrations over 10% with the exception of U.S. Treasury obligations, investments collateralized by U.S. Treasuries or agencies or state investment pools like the MMDT. At June 30, 2022, the Town’s investment in the MMDT represented approximately 33% of the Town’s total investment balance. No other individual investment exceeded 5% of the Town’s investment balance.

## B. Receivables

Receivables at June 30, 2022 for the Town’s major governmental funds in the aggregate, including applicable allowances for uncollectible accounts, were as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
Real estate and personal property taxes	\$ 219,966	\$ -	\$ 219,966
Tax liens	1,149,495	-	1,149,495
Motor vehicle and other excise taxes	318,755	(24,000)	294,755
Departmental and other	1,031,775	(421,200)	610,575
Intergovernmental - MSBA	392,625	-	392,625
Intergovernmental - other	328,913	-	328,913
Leases	2,172,434	-	2,172,434
	<u>\$ 5,613,963</u>	<u>\$ (445,200)</u>	<u>\$ 5,168,763</u>

No amounts are reported as allowances for uncollectible accounts in the Town’s proprietary funds.

Governmental funds report unavailable revenues in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The following table identifies the components of unavailable revenues in the governmental funds by receivable type:

	General Fund	Nonmajor Governmental Funds	Total
Real estate and personal property taxes	\$ 173,000	\$ -	\$ 173,000
Tax liens	1,149,495	-	1,149,495
Intergovernmental	392,625	-	392,625
Motor vehicle and other excise taxes	294,755	-	294,755
Departmental and other	72,555	478,037	550,592
	<u>\$ 2,082,430</u>	<u>\$ 478,037</u>	<u>\$ 2,560,467</u>

MSBA Reimbursements – The Town is currently being reimbursed by the Massachusetts School Building Authority, or MSBA, for a school construction project. The Town receives \$404,404 each year from the MSBA, which is to offset a portion of the general obligation debt the Town incurred to finance the project. The Town expects to receive these funds through fiscal year 2023. The net present value of the expected future reimbursement receipts of \$392,625 is reported as an intergovernmental receivable in the Town’s general fund at June 30, 2022.

Lease Receivables – The net present value of future receipts from the lease of Town property to an energy provider totaled \$2,172,434 at June 30, 2022 and is reported as a lease receivable. Under the terms of this lease agreement, the energy provider is making annual payments of \$160,000 to the Town through fiscal year 2038.

The water fund reports the net present value of future receipts from the lease of a water tank to a utility as a lease receivable at June 30, 2022. Annual payments of \$21,156 are expected through fiscal year 2027 under the terms of this lease agreement.

The inflows of resources recognized by the Town for these leases in the current fiscal year are summarized in the table below:

	Lease Revenue	Interest Income	Total
General fund	\$ 114,266	\$ 45,734	\$ 160,000
Water fund	18,786	2,370	21,156
	<u>\$ 133,052</u>	<u>\$ 48,104</u>	<u>\$ 181,156</u>

### C. Interfund Transfers

The composition of interfund transfers for the fiscal year ended June 30, 2022 was as follows:

Transfers Out	Transfers In				Total	
	General Fund	Capital Projects Fund	Trust Funds	Nonmajor Governmental Funds		
General fund	\$ -	\$ 256,300	\$ -	\$ 78,292	\$ 334,592	(1)
Trust funds	-	30,000	-	9,265	39,265	(2)
Nonmajor governmental funds	1,002,474	-	40,000	-	1,042,474	(3)
Sewer fund	31,000	-	-	-	31,000	(4)
	<u>\$ 1,033,474</u>	<u>\$ 286,300</u>	<u>\$ 40,000</u>	<u>\$ 87,557</u>	<u>\$ 1,447,331</u>	

- (1) General fund transferred \$256,300 to capital projects to fund BAN repayments, \$78,292 to various revolving funds.
- (2) Transfers of \$30,000 to capital projects to fund BAN repayment and \$9,265 to a revolving fund to fund dedicated purposes.
- (3) Transfers of \$984,500 to supplement the general fund budget, \$17,974 in closed special revenue funds and \$40,000 into the cemetery perpetual care trust fund
- (4) Transfers of \$31,000 for indirect costs.

### D. Capital Assets

Capital asset activity for the year ended June 30, 2022 was as follows:

	Beginning Balance (a)	Increases	Decreases	Ending Balance
<u>Governmental Activities:</u>				
Capital assets not being depreciated:				
Land	\$ 1,394,503	\$ -	\$ -	\$ 1,394,503
Construction in-progress	242,121	640,222	-	882,343
Total capital assets not being depreciated	<u>1,636,624</u>	<u>640,222</u>	<u>-</u>	<u>2,276,846</u>
Capital assets being depreciated:				
Buildings and improvements	70,368,274	541,871	-	70,910,145
Infrastructure	34,176,945	2,089,082	-	36,266,027
Machinery and equipment	8,392,731	1,625,945	(5,165)	10,013,511
Vehicles	6,155,305	827,674	(205,468)	6,777,511
Total capital assets being depreciated	<u>119,093,255</u>	<u>5,084,572</u>	<u>(210,633)</u>	<u>123,967,194</u>
Less accumulated depreciation for:				
Buildings and improvements	(35,298,696)	(1,957,859)	-	(37,256,555)
Infrastructure	(22,864,948)	(995,462)	-	(23,860,410)
Machinery and equipment	(6,097,162)	(629,194)	5,165	(6,721,191)
Vehicles	(5,102,960)	(264,376)	205,468	(5,161,868)
Total accumulated depreciation	<u>(69,363,766)</u>	<u>(3,846,891)</u>	<u>210,633</u>	<u>(73,000,024)</u>
Total capital assets being depreciated, net	<u>49,729,489</u>	<u>1,237,681</u>	<u>-</u>	<u>50,967,170</u>
Total governmental activities capital assets, net	<u>\$ 51,366,113</u>	<u>\$ 1,877,903</u>	<u>\$ -</u>	<u>\$ 53,244,016</u>

- (a) The beginning balances in accumulated depreciation were restated; refer to Note V.

	Beginning Balance	Increases	Decreases	Ending Balance
<i><u>Business-Type Activities:</u></i>				
Capital assets not being depreciated:				
Land	\$ 11,397	\$ -	\$ -	\$ 11,397
Construction in-process	-	23,708	-	23,708
Total capital assets not being depreciated	11,397	23,708	-	35,105
Capital assets being depreciated:				
Infrastructure	5,433,226	-	-	5,433,226
Machinery and equipment	14,528	-	-	14,528
Total capital assets being depreciated	5,447,754	-	-	5,447,754
Less accumulated depreciation for:				
Infrastructure	(1,865,416)	(140,531)	-	(2,005,947)
Machinery and equipment	(3,277)	(2,229)	-	(5,506)
Total accumulated depreciation	(1,868,693)	(142,760)	-	(2,011,453)
Total capital assets being depreciated, net	3,579,061	(142,760)	-	3,436,301
Total business-type activities capital assets, net	<u>\$ 3,590,458</u>	<u>\$ (119,052)</u>	<u>\$ -</u>	<u>\$ 3,471,406</u>
	Beginning Balance	Increases	Decreases	Ending Balance
<i><u>Business-Type Activities: Sewer</u></i>				
Capital assets not being depreciated:				
Construction in-process	\$ -	\$ 23,708	\$ -	\$ 23,708
Capital assets being depreciated:				
Infrastructure	4,255,076	-	-	4,255,076
Machinery and equipment	9,941	-	-	9,941
Total capital assets being depreciated	4,265,017	-	-	4,265,017
Less accumulated depreciation for:				
Infrastructure	(1,050,055)	(84,717)	-	(1,134,772)
Machinery and equipment	(994)	(1,988)	-	(2,982)
Total accumulated depreciation	(1,051,049)	(86,705)	-	(1,137,754)
Total capital assets being depreciated, net	3,213,968	(86,705)	-	3,127,263
Total sewer capital assets, net	<u>\$ 3,213,968</u>	<u>\$ (62,997)</u>	<u>\$ -</u>	<u>\$ 3,150,971</u>



	Beginning Balance	Increases	Decreases	Ending Balance
<i><u>Business-Type Activities: Water</u></i>				
Capital assets not being depreciated:				
Land	\$ 11,397	\$ -	\$ -	\$ 11,397
Capital assets being depreciated:				
Infrastructure	1,178,150	-	-	1,178,150
Machinery and equipment	4,587	-	-	4,587
Total capital assets being depreciated	1,182,737	-	-	1,182,737
Less accumulated depreciation for:				
Infrastructure	(815,361)	(55,814)	-	(871,175)
Machinery and equipment	(2,283)	(241)	-	(2,524)
Total accumulated depreciation	(817,644)	(56,055)	-	(873,699)
Total capital assets being depreciated, net	365,093	(56,055)	-	309,038
Total water capital assets, net	\$ 376,490	\$ (56,055)	\$ -	\$ 320,435

Depreciation and amortization expense in governmental activities was charged to functions and programs as follows:

General government	\$ 168,486
Public safety	388,999
Education	1,831,791
Public works	1,227,535
Health and human services	28,578
Culture and recreation	201,502
	<u>\$ 3,846,891</u>

#### E. Temporary Debt

The Town is authorized to borrow on a short-term or temporary basis to fund current operating costs (generally through revenue or tax anticipation notes) or capital projects (generally through grant anticipation notes or bond anticipation notes). Short-term or temporary notes are general obligations of the Town and carry maturity dates that are limited by state law. Interest expenditures and expenses for short-term or temporary borrowings are generally accounted for in the general fund and enterprise funds, respectively. The following summarizes the Town's short-term or temporary borrowings for the fiscal year ended June 30, 2022:

Type	Interest Rate	Maturity Date	Beginning Balance	Increases	Decreases	Ending Balance
BAN	0.33%	matured	\$ 2,037,000	\$ -	\$ (2,037,000)	\$ -
BAN	0.75%	3/10/2023	-	2,435,700	-	2,435,700
			<u>\$ 2,037,000</u>	<u>\$ 2,435,700</u>	<u>\$ (2,037,000)</u>	<u>\$ 2,435,700</u>

Temporary debt was used for the following authorized purposes:

Fire truck	\$ 685,000
Bridge repairs	620,000
High School roof and bleacher replacements	360,000
LED streetlights	207,200
Carbuncle bath house	180,000
Memorial Clock Tower	163,500
Splash pad	150,000
Library repairs	70,000
	<u>\$ 2,435,700</u>

## F. Long-Term Obligations

The Town issues general obligation bonds and notes as well as leases to fund the acquisition and construction of major capital facilities. General obligation bonds and notes have been issued for both governmental and business-type activities. Additionally, the Town incurs various other long-term obligations relative to personnel costs.

The following reflects the current year activity in the Town's long-term liability accounts:

Description of Issue	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
General obligation bonds	\$ 6,050,000	\$ -	\$ (830,000)	\$ 5,220,000	\$ 830,000
Unamortized bond premiums	96,421	-	(8,139)	88,282	8,139
Lease liabilities	89,138	718,930	(296,998)	511,070	151,719
Compensated absences	490,566	-	(28,006)	462,560	161,896
Post-closure landfill monitoring	36,000	-	(3,000)	33,000	3,000
Net OPEB liability	55,358,889	35,227,941	(46,099,060)	44,487,770	-
Net pension liability	28,899,637	9,402,995	(10,105,385)	28,197,247	-
Total Governmental Activities	<u>\$ 91,020,651</u>	<u>\$ 45,349,866</u>	<u>\$ (57,370,588)</u>	<u>\$ 78,999,929</u>	<u>\$ 1,154,754</u>

Description of Issue	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
<i>Business-Type Activities - Sewer:</i>					
General obligation bonds	\$ 440,496	\$ -	\$ (38,642)	\$ 401,854	\$ 38,642
Unamortized bond premiums	10,634	-	(795)	9,839	795
Total Sewer	<u>451,130</u>	<u>-</u>	<u>(39,437)</u>	<u>411,693</u>	<u>39,437</u>
<i>Business-Type Activities - Water:</i>					
General obligation bonds	624,504	-	(76,358)	548,146	71,358
Unamortized bond premiums	26,906	-	(2,989)	23,917	2,989
Total Water	<u>651,410</u>	<u>-</u>	<u>(79,347)</u>	<u>572,063</u>	<u>74,347</u>
Total Business-Type Activities	<u>\$ 1,102,540</u>	<u>\$ -</u>	<u>\$ (118,784)</u>	<u>\$ 983,756</u>	<u>\$ 113,784</u>

The governmental activities liabilities will be liquidated by the general fund. The business-type liabilities will be liquidated by the respective enterprise funds.

Debt service requirements on long-term debt at June 30, 2022 are as follows:

Year Ended June 30,	General Obligations Bonds		
	Principal Balance	Interest Balance	Total
<i>Governmental Activities:</i>			
2023	\$ 830,000	\$ 173,233	\$ 1,003,233
2024	565,000	141,868	706,868
2025	580,000	122,170	702,170
2026	560,000	102,665	662,665
2027	575,000	83,348	658,348
2028 - 2032	1,660,000	226,405	1,886,405
2033 - 2035	450,000	18,236	468,236
Total Governmental Activities	<u>\$ 5,220,000</u>	<u>\$ 867,925</u>	<u>\$ 6,087,925</u>
<i>Business-Type Activities - Combined:</i>			
2023	\$ 110,000	\$ 26,686	\$ 136,686
2024	110,000	22,660	132,660
2025	110,000	18,886	128,886
2026	110,000	15,450	125,450
2027	110,000	12,032	122,032
2028 - 2032	350,000	23,473	373,473
2033 - 2035	50,000	2,026	52,026
Total Business-Type Activities	<u>\$ 950,000</u>	<u>\$ 121,213</u>	<u>\$ 1,071,213</u>

Year Ended June 30,	General Obligations Bonds		
	Principal Balance	Interest Balance	Total
<i>Business-Type Activities: Sewer</i>			
2023	\$ 38,642	\$ 11,687	\$ 50,329
2024	38,642	10,529	49,171
2025	38,642	9,332	47,974
2026	38,642	8,179	46,821
2027	38,642	7,042	45,684
2028 - 2032	158,644	19,873	178,517
2033 - 2035	50,000	2,026	52,026
Total Sewer	<u>\$ 401,854</u>	<u>\$ 68,668</u>	<u>\$ 470,522</u>

(continued)

<u>Year Ended June 30,</u>	<u>Principal Balance</u>	<u>Interest Balance</u>	<u>Total</u>
<i>Business-Type Activities: Water</i>			
2023	\$ 71,358	\$ 14,999	\$ 86,357
2024	71,358	12,131	83,489
2025	71,358	9,554	80,912
2026	71,358	7,271	78,629
2027	71,358	4,990	76,348
2028 - 2030	<u>191,356</u>	<u>3,600</u>	<u>194,956</u>
Total Water	<u>\$ 548,146</u>	<u>\$ 52,545</u>	<u>\$ 600,691</u>
			(concluded)

At June 30, 2022, the Town had authorized but not yet issued \$6.3 million for the purchase of a water company.

#### **G. Lease Liabilities**

The Town is party to several noncancellable leases for the purchase of vehicles and equipment used for public works. For financial reporting purposes, these leases have been capitalized. Principal and interest requirements to maturity for lease liabilities in which the lease terms are greater than one year are as follows at June 30, 2022:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 151,719	\$ 17,451	\$ 169,170
2024	110,323	12,577	122,900
2025	114,185	8,715	122,900
2026	66,262	4,719	70,981
2027	<u>68,581</u>	<u>2,400</u>	<u>70,981</u>
	<u>\$ 511,070</u>	<u>\$ 45,862</u>	<u>\$ 556,932</u>

The following summarized leases assets and their related accumulated amortization expense as of June 30, 2022:

Public works vehicles and equipment	\$ 939,125
Less accumulated amortization	<u>(135,837)</u>
Net carrying value	<u>\$ 803,288</u>

## H. Tax Abatements

The Town enters into property tax abatements with local business as an incentive for economic growth. The agreements are commonly referred to as tax increment financing, or TIF, agreements. Under Massachusetts General Laws (“MGL”), property owners may be granted property tax abatements of up to 100% of the value of a tax increment for a maximum term of twenty years provided the property is located in a TIF zone. TIF zones are approved by the Massachusetts Economic Assistance Coordinating Council. The Board of Selectmen and Town Meeting must approve all TIF agreements.

For the fiscal year ended June 30, 2022, the Town abated property taxes in the amount of \$2,073 for two commercial/industrial property owners.

## I. Fund Balances

The components of fund balances as listed in aggregate in the governmental funds balance sheet at June 30, 2022 are as follows:

	General Fund	Capital Projects Funds	Trust Funds	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:					
Perpetual permanent funds	\$ -	\$ -	\$ 5,516,570	\$ -	\$ 5,516,570
Restricted:					
General government	-	-	107,095	770,920	878,015
Public safety	-	54,205	-	2,079,946	2,134,151
Education	-	-	566,041	2,724,065	3,290,106
Public works	-	-	19,269	94,158	113,427
Health and human services	-	-	105,444	167,476	272,920
Culture and recreation	-	-	72,403	111,848	184,251
Committed:					
General government	117,363	-	-	-	117,363
Public safety	19,567	-	-	-	19,567
Education	38,815	-	-	-	38,815
Public works	2,251,926	-	-	-	2,251,926
Culture and recreation	100,825	-	-	-	100,825
Other purposes	24,268	-	-	-	24,268
Assigned:					
Education	215,931	-	-	-	215,931
Subsequent year expenditures	2,747,432	-	-	-	2,747,432
Other purposes	98,092	-	-	-	98,092
Unassigned:					
Capital stabilization	294,273	-	-	-	294,273
General stabilization	1,688,180	-	-	-	1,688,180
Unrestricted	<u>4,523,970</u>	<u>(2,329,078)</u>	<u>(918,652)</u>	<u>(22,710)</u>	<u>1,253,530</u>
	<u>\$ 12,120,642</u>	<u>\$ (2,274,873)</u>	<u>\$ 5,468,170</u>	<u>\$ 5,925,703</u>	<u>\$ 21,239,642</u>

The ARPA grant fund is not presented above as it did not maintain a fund balance at June 30, 2022.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources (committed, assigned and unassigned) as they are needed. When unrestricted resources (committed, assigned and unassigned) are available for use it is the Town's policy to use committed resources first, then assigned, and then unassigned as they are needed.

Encumbrances – The Town's encumbrance policy regarding the general fund is to (1) classify encumbrances that arise from the issuance of purchase orders resulting from normal purchasing activity approved by the Town as assigned and (2) classify encumbrances that result from an action of the Board of Selectmen as committed. Encumbrances of funds already restricted or committed are included within the classification of those fund balances and not reported separately. The Town reports \$314,023 of encumbrances from normal purchasing activity in the general fund as assigned. There are no encumbrances reported in any other fund.

#### **J. Excess of Expenditures Over Appropriations and Deficits**

In fiscal year 2022, the Town expended \$11,912 in excess of appropriated amounts for state and county charges. The Town will raise this deficit in the next fiscal year.

At June 30, 2022, the Town reported deficits of \$2,329,078 in its capital projects fund and deficits of \$918,652 and \$22,710, respectively, in trust and special revenue funds. The Town expects to issue long-term debt, likely in the form of general obligation bonds, to eliminate the deficits in its capital projects fund. The Town expects to receive grant awards from the federal and state government in fiscal year 2023 that will eliminate the deficits reported in its special revenue funds.

### **III. Other Information**

#### **A. Retirement System**

Pension Plan Description – The Town contributes to the Worcester Regional Retirement System (the "Retirement System"), a cost-sharing multiple-employer defined benefit pension plan. The Retirement System was established under Chapter 32 of MGL. The Retirement System is administered by the Worcester Regional Retirement Board (the "Retirement Board"). Stand-alone financial statements for the year ended December 31, 2020 were issued and are available by submitting a request to the Retirement System at 23 Midstate Drive, Suite 106, Auburn, Massachusetts 01501.

Current membership in the Retirement System for all ninety-nine employers as of December 31, 2022 was as follows:

Active members	7,121
Inactive members entitled to, but not receiving benefits	2,714
Inactive members (or beneficiaries) currently receiving benefits	<u>4,112</u>
	<u>13,947</u>

*Benefit Terms* – Membership in the Retirement System is mandatory for all full-time employees and nonseasonal, part-time employees who, in general, regularly work more than twenty hours per week. Teachers and certain administrative personnel employed by the school department participate in a separate pension plan administered by the Massachusetts Teachers' Retirement System, which is the legal responsibility of the Commonwealth. Members of the Retirement System do not participate in the federal Social Security retirement system.

Massachusetts contributory retirement system benefits are uniform throughout the Commonwealth. The Retirement System provides for retirement allowance benefits up to a maximum of 80% of a participant's highest three-year or five-year average annual rate of regular compensation, depending on the participant's date of hire. Benefit payments are based upon a participant's age, length of creditable service, level of compensation and job classification.

The most common benefits paid by the Retirement System include normal retirement, disability retirement and survivor benefits.

- Normal retirement generally occurs at age 65. However, participants may retire after twenty years of service or at any time after attaining age 55, if hired prior to April 2, 2012 or at any time after attaining age 60 if hired on or after April 2, 2012. Participants with hire dates subsequent to January 1, 1978 must have a minimum of ten years' creditable service in order to retire at age 55. Participants become vested after ten years of creditable service. Benefits commencing before age 65 are provided at a reduced rate. Members working in certain occupations may retire with full benefits earlier than age 65.
- Ordinary disability retirement is where a participant is permanently incapacitated from a cause unrelated to employment. Accidental disability retirement is where the disability is the result of an injury or illness received or aggravated in the performance of duty. The amount of benefits to be received in such cases is dependent upon several factors, including the age at which the disability retirement occurs, the years of creditable service, average compensation and veteran status.
- Survivor benefits are extended to eligible beneficiaries of participants whose death occurs prior to or following retirement.

Cost-of-living adjustments granted to members of Massachusetts retirement systems granted between 1981 and 1997 and any increases in other benefits imposed by the Commonwealth during those years have been the financial responsibility of the Commonwealth. Beginning in 1998, the funding of cost-of-living amounts became the responsibility of the participating units like the Retirement System.

The Retirement System may be amended or terminated in whole or in part at any time by the Massachusetts Legislature, provided that no such modification, amendment or termination shall be made that would deprive a current member of superannuation pension rights or benefits provided under applicable laws of Massachusetts, if such member has paid the stipulated contributions specified in sections or provisions of such laws. There were no significant changes to the Retirement System's benefit terms in fiscal year 2022.

*Contributions Requirements* – Under current MGL, participating employers are assessed their share of the total retirement cost based on the entry age, normal actuarial cost method. The Retirement System is required to be fully funded by June 30, 2040.

The Town contributed \$2,476,316 to the Retirement System in fiscal year 2022, which equaled the actuarially-determined contribution requirement for the fiscal year. Contributions as a percentage of covered payroll was approximately 26% in fiscal year 2022.

Net Pension Liability – At June 30, 2022, the Town reported a liability of \$28,197,247 for its proportionate share of the net pension liability. The net pension liability was measured as of January 1, 2020 and rolled forward to December 31, 2021, the measurement date. There were no material changes to the Retirement System’s benefit terms since the actuarial valuation. The Retirement System changed several actuarial assumptions used in the latest valuation update; the most notable assumption change was a reduction in the discount rate to 7.25% from 7.5%.

The Town’s proportion of the net pension liability is based on a projection of the Town’s long-term share of contributions to the Retirement System relative to the projected contributions of all employers. The Town’s proportion was approximately 3.35% at December 31, 2021 versus 3.25% at December 31, 2020.

Fiduciary Net Position – The elements of the Retirement System’s basic financial statements (that is, all information about the Retirement System’s assets, deferred outflows of resources, liabilities, deferred inflows of resources and fiduciary net position) can be found in the Retirement System’s full financial statements as of and for the year ended December 31, 2021, which can be obtained by contacting the Retirement Board.

The Retirement System’s fiduciary net position was determined using the accrual basis of accounting. The Retirement System’s accounting records are maintained on a calendar-year basis in accordance with the standards and procedures established by the Massachusetts Public Employee Retirement Administration Commission, or PERAC. Contributions from employers and employees are recognized in the period in which they become due pursuant to formal commitments, statutory or contractual requirements. Benefit payments (including refunds of employee contributions) are recorded when incurred, regardless of the timing of payment. Investments are reported at fair value; fair value is determined as the price one would receive in an orderly transaction between market participants at a measurement date.

Pension Expense – The Town recognized \$2,249,033 in pension expense in the statement of activities in fiscal year 2022.

Deferred Outflows of Resources and Deferred Inflows of Resources – At June 30, 2022, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 589,741
Changes of assumptions	2,424,616	-
Net difference between projected and actual earnings on pension plan investments	-	3,978,169
Changes in proportion and differences between Town contributions and proportionate share of contributions	851,630	1,017,317
	<u>\$ 3,276,246</u>	<u>\$ 5,585,227</u>



The deferred outflows of resources and deferred inflows of resources are expected to be recognized into pension expense as follows:

<u>Year ended June 30,</u>		
2023	\$	(802,561)
2024		(974,798)
2025		(592,114)
2026		(251,464)
2027		311,956
		<u><u>\$ (2,308,981)</u></u>

Actuarial Valuation – The measurement of the Retirement System’s total pension liability is developed by an independent actuary. The significant actuarial assumptions used in the latest actuarial valuation included:

Inflation	2.2% per year
Salary increases	Group 1: 4.25% - 6.00%, based on service Group 4: 4.75% - 7.00%, based on service
Investment rate of return	7.25% (previously 7.5%)
Mortality rates	Based on the RP-2014 Blue Collar Mortality Table with full generational mortality improvement using Scale MP-2020. For disabled lives, the mortality rates were based on the RP-2014 Blue Collar Mortality Table set forward one year with full generational mortality improvement using scale MP-2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of returns (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in the Retirement System’s target allocation as of December 31, 2021 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global equity	38%	4.38%
Fixed income	23%	0.70%
Private equity	15%	7.70%
Real estate	10%	3.60%
Timberland	4%	4.20%
Portfolio completion	10%	3.00%

Discount Rate – The discount rate used to measure the total pension liability was 7.25%, which is a reduction from the previous rate of 7.5%. The projection of cash flows used to determine the discount rate assumed plan member contributions were made at the current contribution rate and that employer contributions will be made in accordance with MGL. Based on those assumptions, the Retirement System’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity Analysis – The following presents the Town’s proportionate share of the net pension liability calculated using the discount rate of 7.25% as well as the Town’s proportionate share of the net pension liability using a discount rate that is 1% lower or higher than the current rate:

Current Discount Rate	Net Pension Liability At		
	1% Decrease	Current Rate	1% Increase
7.25%	\$ 35,568,709	\$ 28,197,247	\$ 21,968,532

## **B. Massachusetts Teachers’ Retirement System**

Teachers and certain administrative employees of the Town’s school department participate in the Massachusetts Teachers’ Retirement System (“MTRS”), a cost-sharing multiple employer defined benefit pension plan. MTRS is managed by the Commonwealth on behalf of municipal teachers and municipal teacher retirees. Like the Retirement System, MTRS was established under Chapter 32 of MGL. The Commonwealth’s legislature has the authority to amend or modify the MTRS’s funding policies.

The Commonwealth is a nonemployer contributor to the MTRS and is legally responsible by statute for all actuarially determined employer contributions and future benefit requirements of the MTRS. Therefore, the Town is considered to be in a special funding situation as defined by GASB.

The Commonwealth contributed \$2,483,216 to the MTRS on behalf of the Town in the current fiscal year. The Town’s proportionate share of the collective MTRS net pension liability at this reporting date was 0.14%, which was based on the actual, actuarially determined contribution made by the Commonwealth on behalf of the Town as a percentage of the total annual contribution made by the Commonwealth on behalf of all employers.

The net pension liability assumed by the Commonwealth on behalf of the Town at June 30, 2022 was \$32,248,572. The pension expense assumed by the Commonwealth on behalf of the Town for fiscal year 2022 was \$2,587,814. The Town recognized \$2,587,814 as intergovernmental revenue and pension expense relative to this arrangement in fiscal year 2022.

## **C. Other Postemployment Benefits**

The Town administers a single-employer defined benefit healthcare plan (the “OPEB Plan”). The OPEB Plan provides health and life insurance benefits (other postemployment benefits) to current and future retirees, their dependents and beneficiaries in accordance with Section 20 of Chapter 32 of MGL.

Specific benefit provisions and contribution rates are established by collective bargaining agreements, state law and Town ordinance. All benefits are provided through the Town's premium-based insurance program. The OPEB Plan does not issue a stand-alone financial report and is presented as a fiduciary fund in the Town's financial statements. OPEB Plan disclosures can be found in this footnote disclosure.

Employees Covered by Benefit Terms – The following employees were covered by the benefit terms as of June 30, 2022:

Inactive employees or beneficiaries receiving benefits	202
Active employees	<u>383</u>
	<u>585</u>

Contributions – The contribution requirements of OPEB Plan members and the Town are established and may be amended by the Town. Retirees contribute 50% of the calculated health, dental and life insurance premiums; the remainder of the cost is paid by the Town. The Town currently contributes enough money to the OPEB Plan to satisfy current obligations on a pay-as-you-go basis plus additional contributions in varying amounts annually. The costs of administering the OPEB Plan are paid by the Town. For the year ended June 30, 2022, the Town's average contribution rate was approximately 5% of covered-employee payroll.

Net OPEB Liability – The Town's net OPEB liability was determined using an actuarial valuation as of July 1, 2020 and rolled forward to the measurement date of June 30, 2022. The components of the net OPEB liability of the Town at June 30, 2022 were as follows:

Total OPEB liability	\$ 49,403,689
Plan fiduciary net position	<u>4,915,919</u>
Net OPEB liability	<u>\$ 44,487,770</u>
Plan fiduciary net position as a percentage of the total OPEB liability	10.0%

The total OPEB liability in the most recent actuarial valuation was determined using the following key actuarial assumptions applied to all periods included in the measurement, unless otherwise specified:

Actuarial cost method	Individual entry age normal
Asset valuation method	Market value of assets as of reporting date
Investment rate of return	6.5%, net of investment expenses
Inflation	2.40% (previously 2.2%)
Single equivalent discount rate	3.64%, net of investment expenses (previously 2.21%)
Healthcare cost trend rates	7.0% for 2020, decreasing 0.4% per year to 5.4%, then grading down to an ultimate trend rate of 4%
Pre-retirement mortality	RP-2014 Blue Collar Mortality Table projected with generational mortality improvement using Scale MP-2018
Post-retirement mortality	RP-2014 Blue Collar Healthy Annuitant Mortality Table projected with generational mortality improvement using Scale MP-2018

The long-term expected rate of return on OPEB Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB Plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term
		Expected Real Rates of Return
Domestic equities	34%	4.66%
Domestic fixed income	20%	1.30%
Alternatives	20%	5.58%
International equities	22%	5.88%
International fixed income	4%	1.33%

*Discount Rate* – The discount rate used to measure the total OPEB liability at June 30, 2022 was 2.40% versus 2.21% at June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from the Town will be made in accordance with the OPEB Plan’s funding policy. Based on those assumptions, the OPEB Plan’s fiduciary net position was projected to be insufficient to make all projected benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB Plan investments was applied to the first nine periods of projected future benefit payments and the 3.54% municipal bond rate was applied to all periods thereafter to determine the total OPEB liability.

*Changes in the Net OPEB Liability* – The following table summarizes the changes in the net OPEB liability for the year ended June 30, 2022:

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
	(a)	(b)	(a) - (b)
Balances at June 30, 2021	\$ 61,025,178	\$ 5,666,289	\$ 55,358,889
Changes for the year:			
Service cost	2,977,376	-	2,977,376
Interest	1,401,037	-	1,401,037
Changes in assumptions	(14,785,458)	-	(14,785,458)
Employer contributions	-	1,274,444	(1,274,444)
Net investment income (loss)	-	(810,370)	810,370
Benefit payments	(1,214,444)	(1,214,444)	-
Net changes	(11,621,489)	(750,370)	(10,871,119)
Balances at June 30, 2022	<u>\$ 49,403,689</u>	<u>\$ 4,915,919</u>	<u>\$ 44,487,770</u>

Sensitivity Analyses – The following presents the Town’s net OPEB liability as well as what the Town’s net OPEB liability would be if it were calculated using a discount rate that is 1% lower or higher than the current discount rate:

Current Discount Rate	Net OPEB Liability At		
	1% Decrease	Current Rate	1% Increase
3.64%	\$ 53,985,593	\$ 44,487,770	\$ 37,069,378

The following presents the Town’s net OPEB liability as well as what the Town’s net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower or higher than the current healthcare cost trend rates:

Current Trend Rates	Net OPEB Liability At		
	1% Decrease	Current Rate	1% Increase
7.0% Year 1 Decreasing to 4.0%	\$ 35,708,237	\$ 44,487,770	\$ 56,125,976

OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB – For the year ended June 30, 2022, the Town recognized OPEB expense of \$1,986,944. Deferred outflows of resources and deferred inflows of resources related to OPEB at June 30, 2022 were reported as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 13,685,198
Changes of assumptions	13,490,098	14,049,225
Net difference between projected and actual earnings on OPEB Plan investments	496,687	-
	<u>\$ 13,986,785</u>	<u>\$ 27,734,423</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense (benefit) as follows:

Year Ended June 30,	
2023	\$ (2,039,154)
2024	(1,963,109)
2025	(1,714,188)
2026	(1,832,327)
2027	(4,046,316)
Thereafter	(2,152,544)
	<u>\$ (13,747,638)</u>

Investment Custody – In accordance with MGL, the Town Treasurer is the custodian of the OPEB Plan and is responsible for the general supervision of the management, investment and reinvestment of the OPEB Plan assets. OPEB Plan assets may be invested and reinvested by the custodian consistent with the prudent investor rule established under MGL. OPEB Plan assets must be segregated from other funds and not be subject to the claims of any general creditor of the Town.

Investment Policy – The OPEB Plan maintains a formal investment policy, which permits it to invest its funds in permissible investments as stipulated by the Commonwealth and the prudent investor laws stipulated under MGL.

Investment Rate of Return – For the year ended June 30, 2022, the annual money-weighted rate of return on investments, net of investment expense, was approximately -14.2%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **D. Risk Financing**

The Town is exposed to various risks of loss related to torts; theft, damage, and destruction of assets; errors and omissions; natural disasters; and various employee benefits including health, worker's compensation, and unemployment compensation. The Town essentially transfers its risk through payment of its annual assessment, which is adjusted according to the Town's experience history. All insurance except health is carried through conventional, commercial carriers. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

#### **E. Commitments and Contingencies**

General – The Town is party to certain legal claims, which are subject to many uncertainties, and the outcome of individual litigation matters is not always predictable with assurance. Although the amount of liability at June 30, 2022 cannot be determined, management believes that any resulting liability, if any, should not materially affect the basic financial statements of the Town at June 30, 2022.

Appellate Tax Board – From time to time, the Town has pending cases filed with the Massachusetts Appellate Tax Board of the Commonwealth of Massachusetts ("ATB"). There were two commercial real estate cases outstanding with assessed values totaling approximately \$1.7 million in ATB at June 30, 2022.

Grant Compliance – Amounts received from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The Town expects such amounts, if any, to be immaterial.

Arbitrage – The Town is subject to certain Federal arbitrage laws in accordance with long-term borrowing agreements. Failure to comply with the rules could result in the payment of penalties. The Town expects the amount if any, in these situations, to be immaterial.

## **F. Economic Dependence**

During the year ended June 30, 2022, approximately 35% of general fund revenues reported in the governmental funds financial statements were received from the Commonwealth or federal agencies.

## **IV. Implementation of Accounting Pronouncements**

### **A. Current Year Implementations**

In June 2017, the GASB issued GASB Statement No. 87, *Leases*. This Statement redefined the manner in which long-term leases are accounted and reported. As amended, the provisions of this Statement became effective in fiscal year 2022. The adoption of this standard required the Town to increase its beginning balances in accounts receivable and deferred inflows of resources in the amounts of \$2,286,700 and \$118,504, respectively, in its general fund and water enterprise fund.

In June 2018, the GASB issued GASB Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. This statement established accounting requirements for interest costs incurred before the end of a construction period. As amended, the provisions of this Statement became effective in fiscal year 2022. The adoption of this standard did not have a material impact on the Town's financial statements.

In June 2020, the GASB issued GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – An Amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32*. The objective of this Statement was to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution OPEB plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code Section 457 deferred compensation plans that meet the definition of a pension plan and for benefits provided through those plans. The provisions of this Statement became effective in fiscal year 2022. The adoption of this standard did not have a material impact on the Town's financial statements.

### **B. Future Year Implementations**

In May 2019, the GASB issued GASB Statement No. 91, *Conduit Debt Obligations*. The objective of this Statement is to standardize the reporting of conduit debt obligations by issuers by clarifying the existing definition of conduit debt obligation, among other matters. As amended, the provisions of this Statement are effective for financial reporting periods beginning after December 15, 2021 (fiscal year 2023). The Town is currently evaluating whether adoption will have a material impact on the financial statements.

In March 2020, the GASB issued GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The objective of this Statement is to improve financial reporting by addressing issued related to public-private and public-public partnership arrangements. The provisions of this Statement are effective for financial reporting periods beginning after June 15, 2022 (fiscal year 2023). The Town is currently evaluating whether adoption will have a material impact on the financial statements.

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. The objective of this Statement is to address accounting for subscription-based information technology arrangements to government end users based on the standards established in Statement No. 87, as amended. The provisions of this Statement are effective for financial reporting periods beginning after June 15, 2022 (fiscal year 2023). The Town is currently evaluating whether adoption will have a material impact on the financial statements.

In June 2022, the GASB issued GASB Statement No. 100, *Accounting Changes and Error Corrections – An Amendment of GASB Statement No 62*. The objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent and comparable information for decision making or assessing accountability. The provisions of this Statement are effective for financial reporting periods beginning after June 15, 2023 (fiscal year 2024). The Town is currently evaluating whether adoption will have a material impact on the financial statements.

In June 2022, the GASB issued GASB Statement No. 101, *Compensate Absences*. The objective of this Statement is to update the recognition and measurement guidance for compensated absences by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The provisions of this Statement are effective for financial reporting periods beginning after December 15, 2023 (fiscal year 2025). The Town is currently evaluating whether adoption will have a material impact on the financial statements.



## V. Restatement and Reclassification

The following tables illustrate the effect of the restatement of beginning accumulated depreciation and the reclassification of capital projects balances:

	Governmental	Business-Type Activities			
	Activities	Sewer	Water	Total	
Net position at June 30, 2021, as reported	\$(17,502,410)	\$ 3,411,957	\$ 318,703	\$ 3,730,660	
Reclassify capital projects	(80,755)	80,755	-	80,755	
Restate beginning accumulated depreciation	(870,926)	-	-	-	
Net position at June 30, 2021, as revised	<u>\$(18,454,091)</u>	<u>\$ 3,492,712</u>	<u>\$ 318,703</u>	<u>\$ 3,811,415</u>	

  

	General	Capital	Trust	Nonmajor	
	Fund	Projects	Funds	Governmental	Total
Fund balances at June 30, 2021, as reported	\$ 11,433,010	\$ (1,159,604)	\$ 6,255,736	\$ 5,833,493	\$ 22,362,635
Reclassify capital projects	-	80,755	-	-	80,755
Fund balances at June 30, 2021, as revised	<u>\$ 11,433,010</u>	<u>\$ (1,078,849)</u>	<u>\$ 6,255,736</u>	<u>\$ 5,833,493</u>	<u>\$ 22,443,390</u>

\* \* \* \* \*

**TOWN OF OXFORD, MASSACHUSETTS**

**REQUIRED SUPPLEMENTARY INFORMATION  
TOWN PENSION PLAN**

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**

*(dollar amounts are in thousands)*

Year Ended June 30,	Proportion of the Net Pension Liability	Proportionate Share of the Net Pension Liability	Covered Payroll	Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2022	3.349%	\$ 28,197	\$ 9,604	293.6%	56.2%
2021	3.253%	28,900	8,627	335.0%	50.3%
2020	3.255%	28,976	8,279	350.0%	47.4%
2019	3.428%	31,085	8,010	388.1%	43.1%
2018	3.370%	27,477	7,371	372.8%	46.4%
2017	3.680%	30,792	8,510	361.8%	42.0%
2016	3.680%	26,122	9,457	276.2%	44.5%
2015	3.920%	23,319	9,093	256.5%	47.9%

**SCHEDULE OF THE TOWN'S CONTRIBUTIONS TO THE PENSION PLAN**

*(dollar amounts are in thousands)*

Year Ended June 30,	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2022	\$ 2,476	\$ 2,476	\$ -	\$ 9,604	25.8%
2021	2,188	2,188	-	8,627	25.4%
2020	1,982	1,982	-	8,279	23.9%
2019	1,909	1,909	-	8,010	23.8%
2018	1,705	1,705	-	7,371	23.1%
2017	1,796	1,796	-	8,510	21.1%
2016	1,656	1,656	-	9,457	17.5%
2015	1,549	1,549	-	9,093	17.0%

These schedules are presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is completed, information is presented for those years in which information is available.

See accompanying independent auditors' report.

# TOWN OF OXFORD, MASSACHUSETTS

## REQUIRED SUPPLEMENTARY INFORMATION MASSACHUSETTS TEACHERS RETIREMENT SYSTEM PENSION PLAN

### SCHEDULE OF THE COMMONWEALTH'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY *(dollar amounts are in thousands)*

For the Year Ended June 30, *	Commonwealth's Proportion of the MTRS Net Pension Liability	Town's Proportion of the MTRS Net Pension Liability	Commonwealth's Proportionate Share of the MTRS Net Pension Liability	Commonwealth's Actuarially Determined Contribution	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2022	100%	0%	\$ 32,249	\$ 2,483	62.0%
2021	100%	0%	41,672	2,268	50.7%
2020	100%	0%	37,764	2,162	53.9%
2019	100%	0%	36,701	2,035	54.8%
2018	100%	0%	37,873	2,045	54.3%
2017	100%	0%	40,093	2,017	52.7%
2016	100%	0%	29,146	1,719	55.4%

\* Amounts determined for the previous year ended June 30.

Contributions to the MTRS are the responsibility of the Commonwealth of Massachusetts. Accordingly, the Town has not recognized any portion of the net pension liability relative to Town employees covered under the MTRS pension plan.

These schedules are presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is completed, information is presented for those years in which information is available.

See accompanying independent auditors' report.

**TOWN OF OXFORD, MASSACHUSETTS**

**REQUIRED SUPPLEMENTARY INFORMATION  
OTHER POSTEMPLOYMENT BENEFITS PLAN**

**SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS**

*(dollar amounts in thousands)*

	Year Ended June 30,					
	2022	2021	2020	2019	2018	2017
Total OPEB Liability:						
Service cost	\$ 2,977	\$ 3,374	\$ 2,302	\$ 2,003	\$ 2,102	\$ 2,507
Interest	1,401	1,691	2,031	2,020	1,865	1,615
Changes in benefit terms	-	-	(1,415)	-	(21)	-
Differences in experience	-	(14,614)	-	(7,382)	-	-
Changes in assumptions	(14,785)	(990)	15,841	9,827	(2,545)	(6,602)
Benefit payments	(1,214)	(1,121)	(1,323)	(1,241)	(1,309)	(1,196)
Net Change in Total OPEB Liability	(11,621)	(11,660)	17,436	5,227	92	(3,676)
Total OPEB Liability:						
Beginning of year	61,025	72,685	55,249	50,022	49,930	53,606
End of year (a)	<u>\$ 49,404</u>	<u>\$ 61,025</u>	<u>\$ 72,685</u>	<u>\$ 55,249</u>	<u>\$ 50,022</u>	<u>\$ 49,930</u>
Plan Fiduciary Net Position:						
Contributions	\$ 1,274	\$ 1,177	\$ 1,373	\$ 1,291	\$ 1,374	\$ 1,248
Net investment income (loss)	(810)	1,202	117	246	182	195
Benefit payments	(1,214)	(1,121)	(1,323)	(1,241)	(1,309)	(1,196)
Net Change in Plan Fiduciary Net Position	(750)	1,258	167	296	247	247
Plan Fiduciary Net Position:						
Beginning of year	5,666	4,408	4,241	3,945	3,698	3,451
End of year (b)	<u>\$ 4,916</u>	<u>\$ 5,666</u>	<u>\$ 4,408</u>	<u>\$ 4,241</u>	<u>\$ 3,945</u>	<u>\$ 3,698</u>
Net OPEB Liability — End of Year (a) - (b)	<u>\$ 44,488</u>	<u>\$ 55,359</u>	<u>\$ 68,277</u>	<u>\$ 51,008</u>	<u>\$ 46,077</u>	<u>\$ 46,232</u>
Plan Fiduciary Net Position as a						
Percentage of the Total OPEB Liability	9.95%	9.28%	6.06%	7.68%	7.89%	7.41%
Covered payroll	\$ 23,785	\$ 20,991	\$ 21,580	\$ 20,731	\$ 22,414	\$ 22,037
Net OPEB Liability as a Percentage						
of Covered Payroll	187.04%	263.73%	316.39%	246.05%	205.57%	209.79%

This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is completed, information is presented for those years in which information is available.

See accompanying independent auditors' report.

**TOWN OF OXFORD, MASSACHUSETTS**

**REQUIRED SUPPLEMENTARY INFORMATION  
OTHER POSTEMPLOYMENT BENEFITS PLAN**

**SCHEDULE OF CONTRIBUTIONS**

*(dollar amounts are in thousands)*

	Year Ended June 30,					
	2022	2021	2020	2019	2018	2017
Actuarially determined contribution	\$ 5,587	\$ 6,600	\$ 5,183	\$ 4,724	\$ 4,734	\$ 4,269
Contributions in relation to the actuarially determined contribution	(1,274)	(1,177)	(1,373)	(1,291)	(1,374)	(1,249)
Contribution deficiency (excess)	<u>\$ 4,313</u>	<u>\$ 5,423</u>	<u>\$ 3,810</u>	<u>\$ 3,433</u>	<u>\$ 3,360</u>	<u>\$ 3,020</u>
Covered payroll	\$ 23,785	\$ 20,991	\$ 21,580	\$ 20,731	\$ 22,414	\$ 22,037
Contribution as a percentage of covered payroll	5.36%	5.61%	6.36%	6.23%	6.13%	5.67%

Notes to Schedule:

Valuation date	July 1, 2020
Asset valuation method	Market value of the assets as of the reporting date
Single equivalent discount rate	2.40% (previously 2.21%)
Healthcare cost trend rates	7.0% for 2020, decreasing 0.4% per year to 5.4%, then grading down to an ultimate trend rate of 4.0% in 2075
Pre-retirement mortality	Based on the RP-2014 Blue Collar Mortality Table projected with generational mortality improvement using Scale MP-2018
Post-retirement mortality	Based on the RP-2014 Blue Collar Healthy Annuitant Mortality Table projected with generational mortality improvement using Scale MP-2018

**SCHEDULE OF INVESTMENT RETURNS**

	Year Ended June 30,					
	2022	2021	2020	2019	2018	2017
Annual money-weighted rate of return, net of investment expenses	-14.16%	26.96%	2.75%	6.19%	4.91%	9.02%

This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is completed, information is presented for those years in which information is available.

See accompanying independent auditors' report.

**TOWN OF OXFORD, MASSACHUSETTS**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL - GENERAL FUND  
FOR THE YEAR ENDED JUNE 30, 2022**

	Budgeted Amounts		Actual		Actual	Positive
	Original	Final	Budgetary	Articles and	Budgetary	(Negative)
	Budget	Budget	Amounts	Encumbrances	Adjusted	Variance
Revenues:						
Property taxes, net of tax refunds	\$ 25,980,755	\$ 25,980,755	\$ 26,173,576		\$ 26,173,576	\$ 192,821
Intergovernmental	13,704,331	13,704,331	13,993,667		13,993,667	289,336
Motor vehicle and other excise taxes	2,133,000	2,133,000	2,671,425		2,671,425	538,425
Licenses and permits	40,000	40,000	58,686		58,686	18,686
Penalties and interest on taxes	150,000	150,000	163,257		163,257	13,257
Fines and forfeitures	34,000	34,000	37,643		37,643	3,643
Departmental and other revenues	273,000	273,000	1,185,282		1,185,282	912,282
Investment income	70,000	70,000	82,120		82,120	12,120
Total Revenues	42,385,086	42,385,086	44,365,656		44,365,656	1,980,570
Expenditures:						
General government	3,226,459	3,226,459	2,869,089	\$ 121,753	2,990,842	235,617
Public safety	5,300,824	5,315,324	5,216,913	40,304	5,257,217	58,107
Education	20,791,606	20,791,606	20,067,624	254,746	20,322,370	469,236
Public works	7,715,938	7,715,938	5,322,413	2,275,310	7,597,723	118,215
Health and human services	493,981	493,981	381,401	375	381,776	112,205
Culture and recreation	895,905	895,905	712,967	114,313	827,280	68,625
Pension and fringe benefits	7,296,810	7,296,810	7,070,544	35,718	7,106,262	190,548
State and county charges	1,093,903	1,093,903	1,105,815	-	1,105,815	(11,912)
Debt service	1,104,223	1,104,223	1,040,926	-	1,040,926	63,297
Total Expenditures	47,919,649	47,934,149	43,787,692	\$ 2,842,519	46,630,211	1,303,938
Other Financing Sources (Uses):						
Transfers in	1,001,000	1,015,500	1,033,474		1,033,474	17,974
Transfers out	(744,592)	(744,592)	(744,592)		(744,592)	-
Total Other Financing Sources (Uses)	256,408	270,908	288,882		288,882	17,974
(Deficiency) Excess of Revenues Over Expenditures and Other Financing Sources (Uses)	(5,278,155)	(5,278,155)	\$ 866,846		\$ (1,975,673)	\$ 3,302,482
Other Budgetary Items:						
Prior year articles and encumbrances	2,461,155	2,461,155				
Free cash	2,817,000	2,817,000				
Total Other Budgetary Items	5,278,155	5,278,155				
Net Budget	\$ -	\$ -				

See notes to required supplementary information.

See accompanying independent auditors' report.

## TOWN OF OXFORD, MASSACHUSETTS

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2022

An annual budget is legally adopted for the general fund. Financial orders are initiated by the Town Manager, recommended by the Town Finance Committee and approved by Town Meeting. Expenditures may not legally exceed appropriations at the department level. At the close of each fiscal year, unencumbered appropriation balances lapse and revert to unassigned fund balance.

The Town's general fund is prepared using the Uniform Municipal Accounting System basis of accounting as prescribed by the Massachusetts Department of Revenue, which is not GAAP. The "actual" results column of the Schedule of Revenues, Expenditures and Changes in Fund Equity – Budgetary Basis is presented on a budgetary basis to provide a meaningful comparison with the budget. A complete reconciliation is provided below:

	Basis of Accounting Differences	Fund Perspective Differences	Total
Revenues — budgetary basis			\$ 44,365,656
Revenue recognition	\$ (31,168)	\$ -	(31,168)
Stabilization revenue	-	(39,761)	(39,761)
On behalf payments	<u>2,587,814</u>	<u>-</u>	<u>2,587,814</u>
Revenues — GAAP basis	<u>\$ 2,587,814</u>	<u>\$ (39,761)</u>	<u>\$ 46,882,541</u>
Expenditures — budgetary basis			\$ 43,787,692
Transfer treatment	\$ -	\$ 60,000	60,000
Expense recognition	458,285	-	458,285
On behalf payments	<u>2,587,814</u>	<u>-</u>	<u>2,587,814</u>
Revenues — GAAP basis	<u>\$ 3,046,099</u>	<u>\$ 60,000</u>	<u>\$ 46,893,791</u>
Net transfers — budgetary basis			\$ 288,882
Transfer treatment	\$ -	\$ 410,000	410,000
Net transfers — GAAP basis	<u>\$ -</u>	<u>\$ 410,000</u>	<u>\$ 698,882</u>